

# Review of PFAS Baseline Human Health and Ecological Risk Assessment Work Plan



Former Wurtsmith Air Force Base  
RAB Meeting

April 24, 2023

Janet K. Anderson, PhD, DABT  
Philip E. Goodrum, PhD, DABT

# Goals for Today

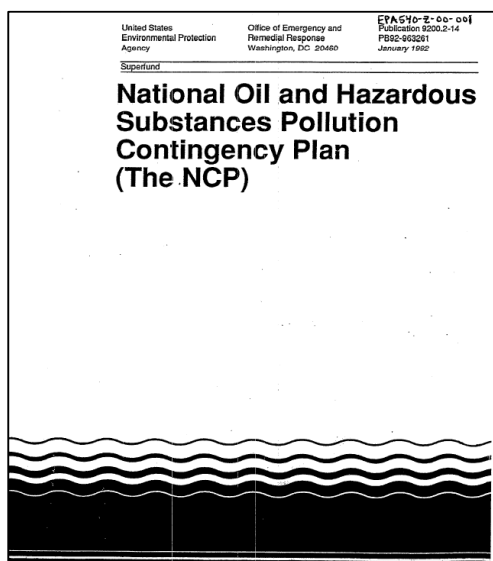
- › Review key components of the proposed approach to the PFAS BERA and BHHRA
- › Discuss how data, models, and federal and state science policies are incorporated in the proposed exposure and toxicity assessments
- › Provide an update on schedule and milestones



BERA = baseline ecological risk assessment  
BHHRA = baseline human health risk assessment

# CERCLA Baseline Risk Assessment

**Baseline Risk Assessment** is the foundation for making decisions that protect public health and the environment



National Oil and Hazardous Substances Pollution Contingency Plan (NCP, 1990):

“...**the lead agency shall conduct a site-specific baseline risk assessment** to characterize the current and potential threats to human health and the environment...”



CERCLA Baseline Risk Assessments are RISK-BASED to inform future risk management decisions and guide remedial actions, if necessary

CERCLA = Comprehensive Environmental Response, Compensation, and Liability Act

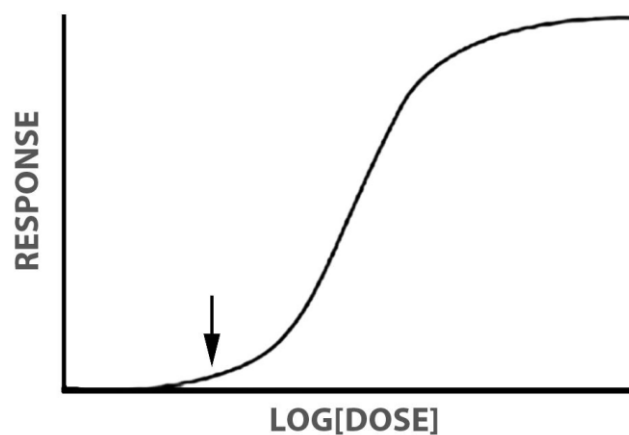
# Risk = Exposure x Toxicity

*“Meaningful opportunity  
for risk reduction”*

SDWA – Health Risk  
Reduction and Cost  
Analysis [§300g-1  
Section 1412]

**CERCLA – Response  
Actions must be  
feasible and cost-  
effective [§121(a)]**

DOSE - RESPONSE CURVE



*Paracelsus*

SDWA = Safe Drinking Water Act

CERCLA = Comprehensive Environmental Response, Compensation, and Liability Act



# Risk = Exposure x Toxicity



<https://scimoms.com/hazard-risk/>

$$\text{Risk} = \text{Toxicity} \times \text{Exposure}$$

- What is the risk to human health / eco?
- What chemicals are driving the risk?
- How much risk is attributable to site (vs background)?

- What are the chemical's health effects?
- What is the relationship between exposure and health effects?

- How will receptors contact the chemical?
- What is the magnitude, frequency and duration of contact?
- Are exposures changing over time?

# Key Outcomes of Baseline Risk Assessments

## What risk assessments DO:

- Estimate potential exposures
- Characterize the probability of potential adverse effects
- Focus evaluation on key chemicals and receptor scenarios
- Guide risk management decisions



## What risk assessments DON'T DO:

- Estimate risks to individuals
- Provide firm conclusions about disease, causation or health status



# Regulatory Framework

## Regulatory context hierarchy



Source: ITRC RISK-3 Section 3.1.3



- CERCLA
- DoD policies/guidance
- EPA guidance for PFAS

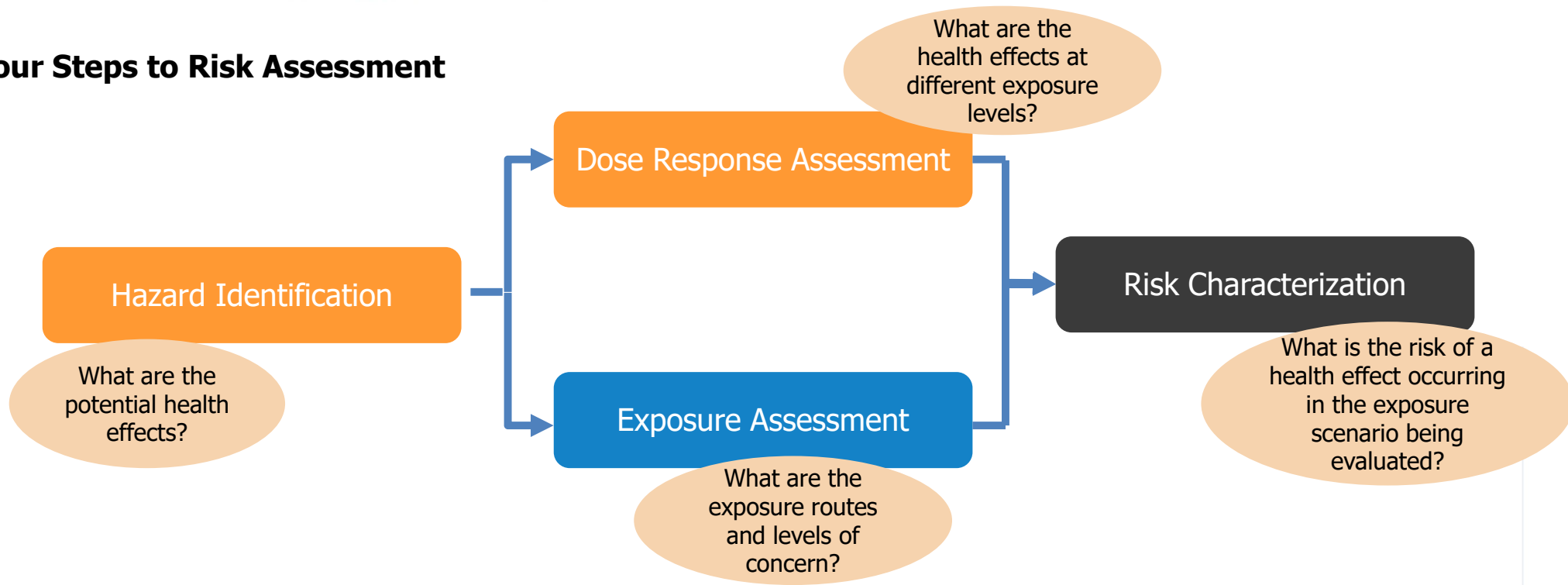


## State Information:


- MCLs
- SW quality criteria (HH)
- GW to SW Interface
- Soil guidance
- SW for eco values
- Sediment
- Tissue

# General Risk Assessment Components – Human Health and Ecological

## Four Steps to Risk Assessment



# Risk Assessment Guidance from USEPA

United States Environmental Protection Agency

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**Superfund Risk Assessment**  
[Superfund Human Health Risk Topics](#)  
[Risk Assessment Guidance for Superfund \(RAGS\): Part A](#)  
[Supplement to RAGS Part A: Community Involvement in Superfund Risk Assessments \(1999\)](#)  
[Risk Assessment Guidance for Superfund \(RAGS\) Volume III: Part A](#)  
[Risk Assessment Guidance for Superfund \(RAGS\): Part B](#)  
[Risk Assessment Guidance for Superfund \(RAGS\) Part C](#)  
[Risk Assessment Guidance for Superfund \(RAGS\): Part D](#)  
[Risk Assessment](#)

## Risk Assessment Guidance for Superfund (RAGS): Part A

- [RAGS Part A](#)
- [RAGS Vol. III: Part A](#)
- [RAGS Part B](#)
- [RAGS Part C](#)
- [RAGS Part D](#)
- [RAGS Part E](#)
- [RAGS Part F](#)

RAGS Part A is one of a three-part series: Part B addresses the development of risk-based preliminary remediation goals; and Part C addresses human health risk evaluations of remedial alternatives. RAGS Part A: Human Health Evaluation Manual provides guidance on the human health evaluation activities that are conducted during the baseline risk assessment - the first step of the Remedial Investigation/Feasibility Study (RI/FS). The baseline risk assessment is an analysis of the potential adverse health effects (current or future) caused by hazardous substance releases from a site in the absence of any actions to control or mitigate these releases (i.e., under an assumption of no action). The baseline risk assessment contributes to the site characterization and subsequent development, evaluation, and selection of appropriate response alternatives. The results of the baseline risk assessment are used to help determine whether additional response action is necessary at the site, modify preliminary remediation goals, help support selection of the "no-action" remedial alternative, where appropriate, and document the magnitude of risk at a site, and the primary causes of that risk.

Baseline risk assessments are site-specific and therefore may vary in both detail and the extent to which qualitative and quantitative analyses are used, depending on the complexity and particular circumstances of the site, as well as the availability of applicable or relevant and appropriate requirements (ARARs) and other criteria, advisories, and guidance. After an initial planning stage, there are four steps in the baseline risk assessment process: data collection and analysis; exposure assessment; toxicity assessment; and risk characterization.


The potential users of Part A are the individuals actually conducting health risk assessments for sites, who frequently are contractors to the EPA, other federal agencies, states, or potentially responsible parties. It is also targeted to EPA staff, including those responsible for review and oversight of risk assessments (e.g., technical staff in the regions) and those responsible for ensuring adequate evaluations of human health risks (i.e., RPMs).

### Related Resource

EPA: Ecological Assessments of Hazardous Waste Sites: A Field and Laboratory Reference

## Spoiler Alert!

There is a very large collection of USEPA guidance developed for CERCLA risk assessments over the last 30+ years.

United States Environmental Protection Agency

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## Guidelines for Ecological Risk Assessment

These Agency-wide guidelines are provided to improve the quality and consistency of EPA's ecological risk assessments. As a next step in a continuing process of ecological risk guidance development, the guidelines draw from a wide range of source documents including peer-reviewed issue papers and case studies previously developed by EPA's Risk Assessment Forum. The Guidelines expand on and replace the 1992 report *Framework for Ecological Risk Assessment*. EPA plans to follow the Guidelines with more detailed guidance in specific areas.

A major theme of the guidelines is the interaction at the beginning (planning and problem formulation) and end (risk characterization) of the risk assessment process among:

- risk assessors
- risk managers
- interested parties

In problem formulation, the guidelines emphasize the complementary roles of each in:

- determining the scope and boundaries of the assessment
- selecting ecological entities that will be the focus of the assessment
- ensuring that the product of the assessment will support environmental decision making

The risk characterization section discusses estimating, interpreting and reporting risks and applies an ecological perspective to recent Agency policy encouraging clear, transparent, reasonable and consistent risk characterizations. The Guidelines emphasize that the interface between risk assessors, risk managers and interested parties is critical for ensuring that the results of the assessment can be used to support a management decision.

These Guidelines are not regulations and do not impose any new requirement on the regulated community. Rather, the Guidelines are internal guidance for EPA and inform the public and the regulated community regarding the Agency's approach to ecological risk assessment.

- [1998 Guidelines for Ecological Risk Assessment \(pdf\)](#) (April 1998, 630-R-95-0)

**Related Information**

- [Generic Ecological Assessment Endpoints \(GEAE\) for Ecological Risk Assessment](#) (2004)
- [Framework for Ecological Risk Assessment](#) (1992)

# Extra Considerations for PFAS Risk Assessments

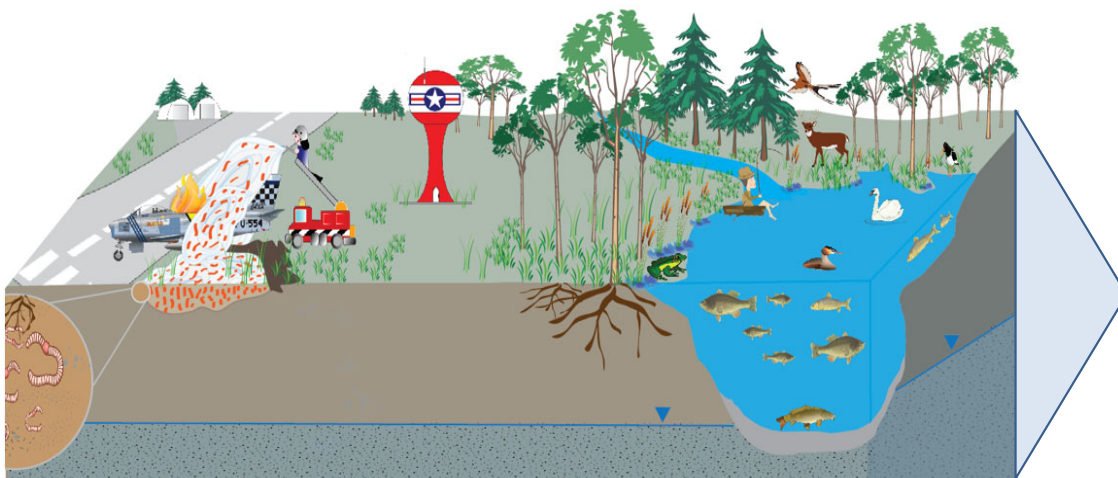


Image courtesy of H. Anderson, AFCEC

## Regulation

- Dynamic policies, changing guidance
- Which regulation/screening value and why?
- Risk communication

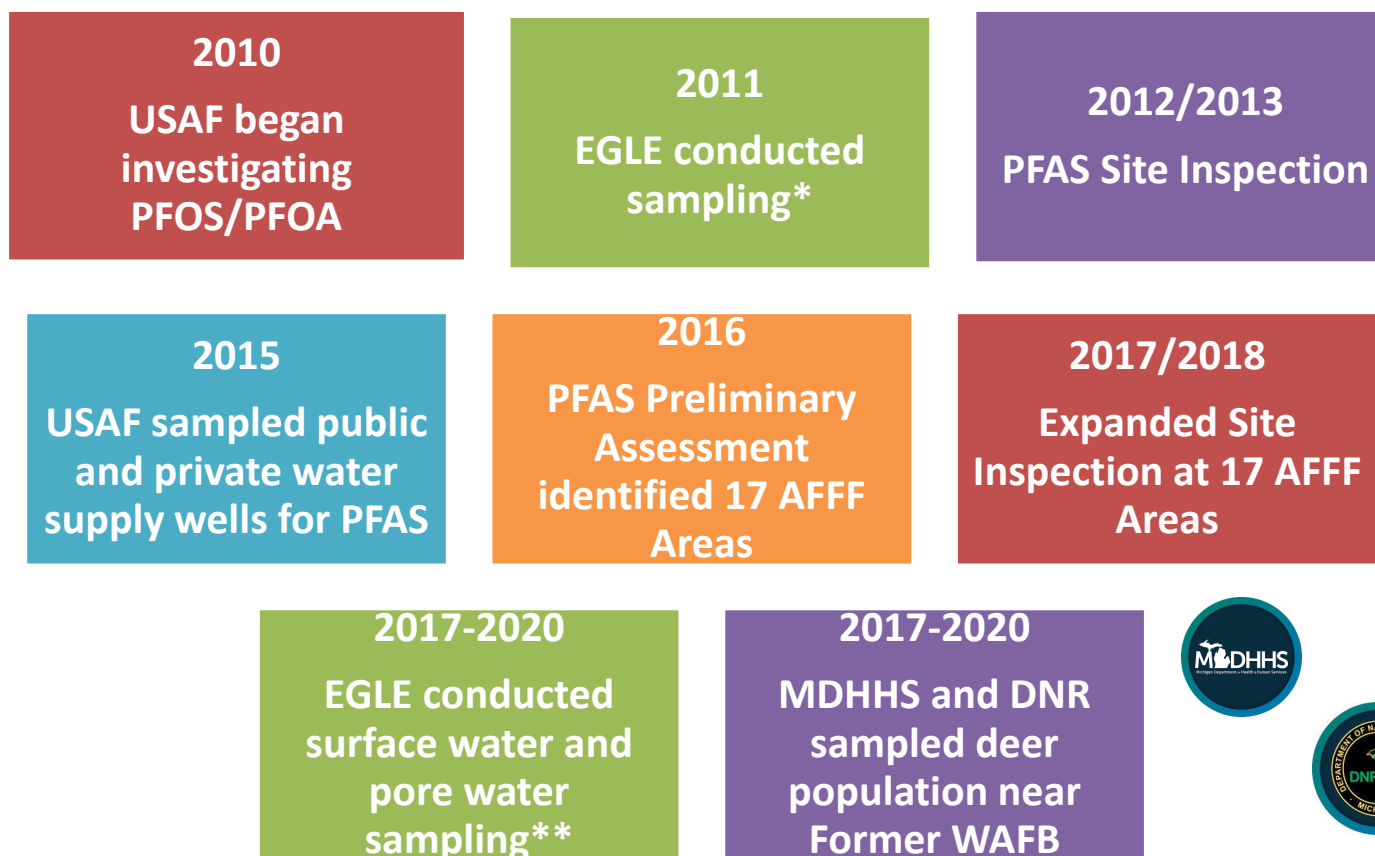
## Science

- Given low ppt detection levels, what is site-related?
- Which PFAS and why?
- What about mixture effects?

## Site Considerations

- Complex conceptual site models

# Relevant PFAS Investigations: 2010 - 2020



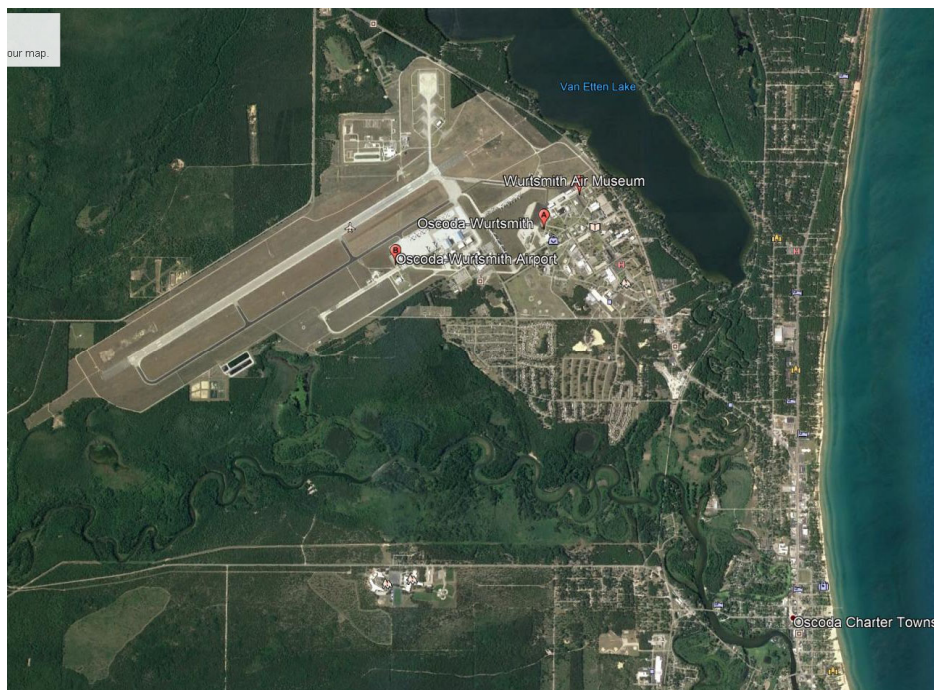
\*groundwater, sediment, soil, seep samples at former WAFB and fish samples in Clark's Marsh

\*\* Clark's Marsh, Van Etten Lake and Creek, and Au Sable River



# Scope of BHHRA and BERA at Former WAFB

## BHHRA and BERA are part of the Former WAFB Remedial Investigation (RI):



- › Measure PFAS in soil, groundwater, surface water, sediment, biota
- › Estimate potential human health risk
- › Estimate potential ecological risk
- › Characterize uncertainty



- › Inform risk management decisions regarding future investigations and/or remedial actions, if necessary



# Key Planning Documents

## Quality Assurance Project Plan


*Final*

**UNIFORM FEDERAL POLICY – QUALITY ASSURANCE  
PROJECT PLAN**

**REMEDIAL INVESTIGATION**

**Former Wurtsmith Air Force Base  
Oscoda, Michigan**


Prepared for:



United States Air Force  
Air Force Civil Engineer Center  
2261 Hughes Avenue, Suite 155  
JBSA Lackland, TX 78236-9853

Prepared by:

Aerostar SES LLC  
1006 Floyd Culler Court  
Oak Ridge, Tennessee 37830



Contract No. FA8903-16-D-0047  
Task Order No. FA8903-20-F-1080

February 2022

## Biotic Sampling Plan


**Final**

**UNIFORM FEDERAL POLICY**

**QUALITY ASSURANCE PROJECT PLAN ADDENDUM**

**BIOTIC SAMPLING PLAN**

**Former Wurtsmith Air Force Base  
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September 2022


## Risk Assessment Work Plan

**WORK PLAN FOR BASELINE HUMAN HEALTH AND ECOLOGICAL  
RISK ASSESSMENT**

**Former Wurtsmith Air Force Base  
Oscoda, Michigan**


Issued: 29 September 2022 - FINAL

Prepared For:




Air Force Civil Engineer Center  
2261 Hughes Avenue, Suite 155  
Joint Base San Antonio – Lackland, TX 78236-9853

Prepared By:



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**Aerostar SES LLC**  
1006 Floyd Culler Court ■ Oak Ridge, TN 37830 ■ P: 865-481-7837

# Guidance Used for BHHRA

**Other federal  
and state  
guidance was  
used as  
described in RA  
Work Plan**

An official website of the United States government [Here's how you know](#)

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**Superfund Human Health Risk Topics**

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# Primary Tasks for an RI

The RI will characterize the nature and extent of PFAS contamination in groundwater, soil, sediment, and surface water, evaluate fate and transport mechanisms in soil and groundwater, and provide data for use in the risk assessments.

Biota

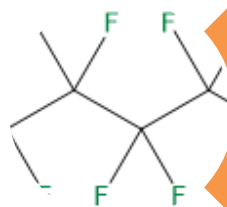
Sediment and Surface Water

Soil (Surface and Subsurface)

Groundwater

# Database and Data Evaluations

## BASELINE RISK ASSESSMENT DATABASE



PFAS Target analytes



Abiotic data collected as part of  
PFAS RI



Biological Data  
(e.g., fish, invertebrates, plants)

# Other Datasets to be Considered

**MDCH\* Fish  
Consumption Survey  
(2007)**

**MDNR data on fish,  
white-tailed deer,  
muskrat, and tree  
swallow**

**Meteorological data**

**PFAS uptake factors  
reported in peer-  
reviewed literature**

**Bird population  
studies (e.g., Custer  
et al., 2019)**

**National Health and  
Nutrition  
Examination Survey  
(NHANES)**

**Lead Health  
Intervention Program  
(LHIP)**



\*MDCH = Michigan Dept. of Community Health is now  
under MDHHS = Dept of Health and Human Services

MDNR = Michigan Dept. of Natural Resources

# Review of Data for Use in Risk Assessments

ASSESS DATA USABILITY

GROUP BY EXPOSURE UNIT

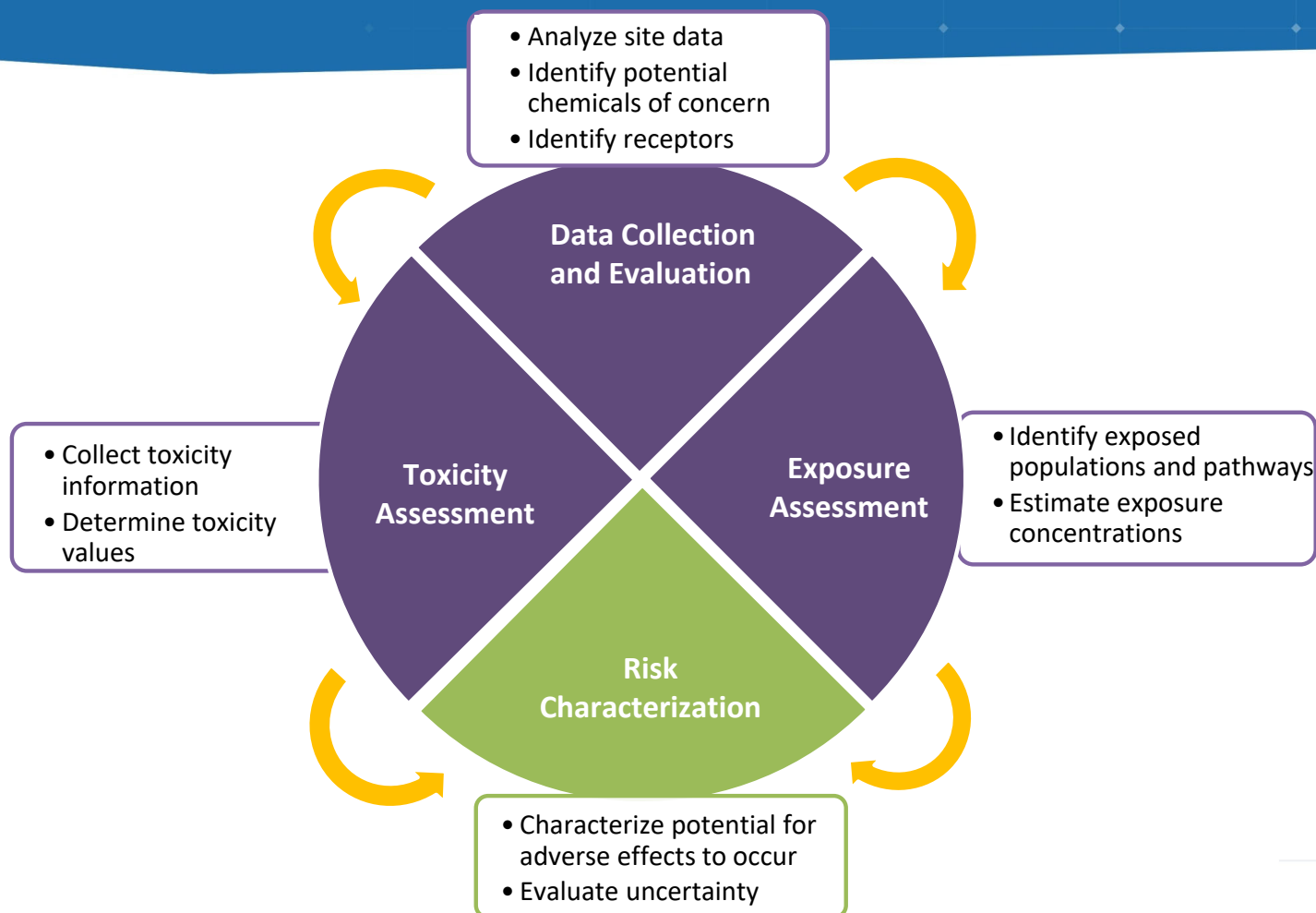
EVALUATE VARIABILITY AND UNCERTAINTY

**FOLLOW USEPA PROTOCOLS AND GUIDANCE**

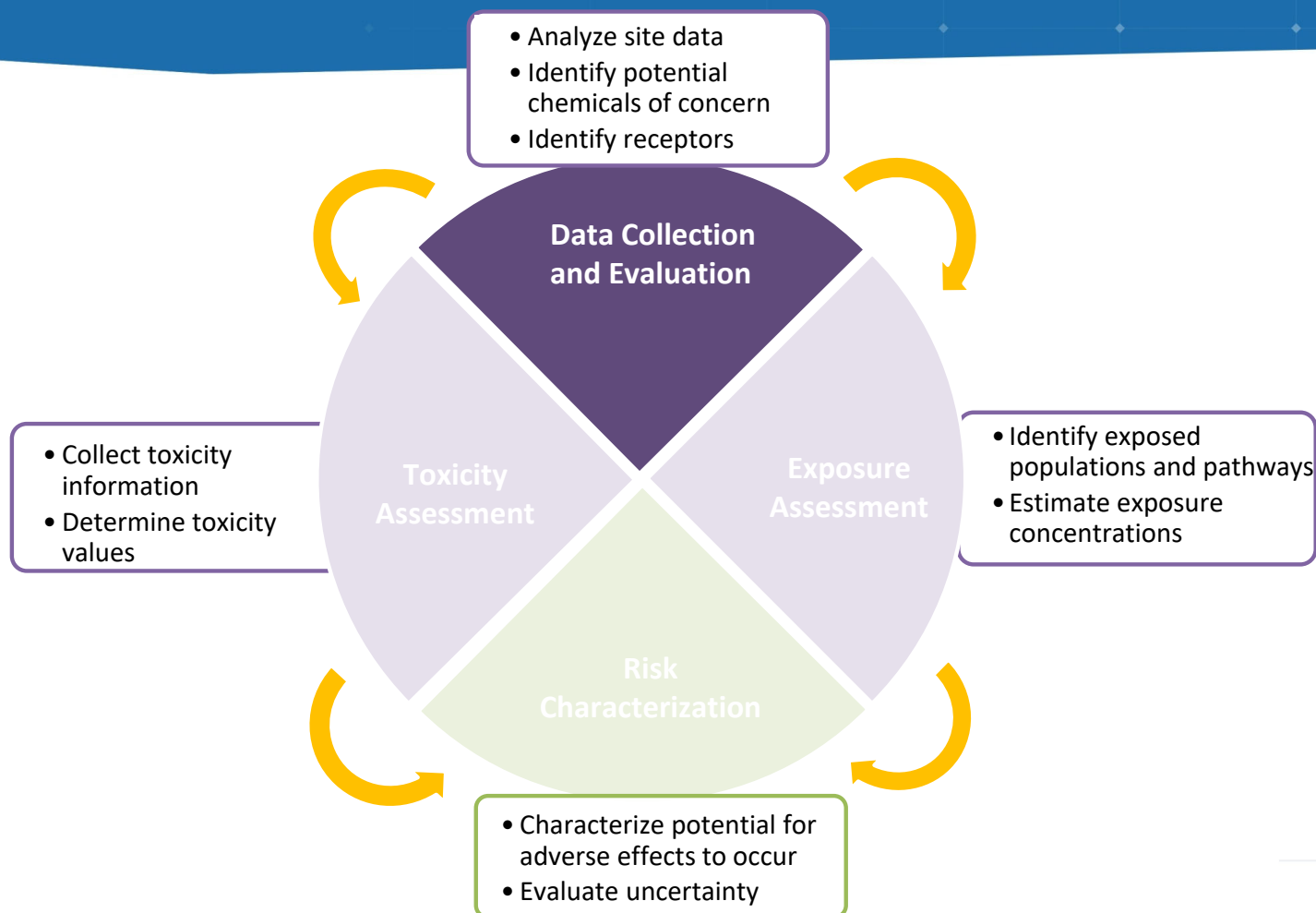
**INCLUDE “J” FLAG DATA IN STATISTICS**  
“R” flagged (rejected) data will not be used

**CONDUCT EXPLORATORY DATA ANALYSIS**

# BHHRA Methods



# BHHRA Methods



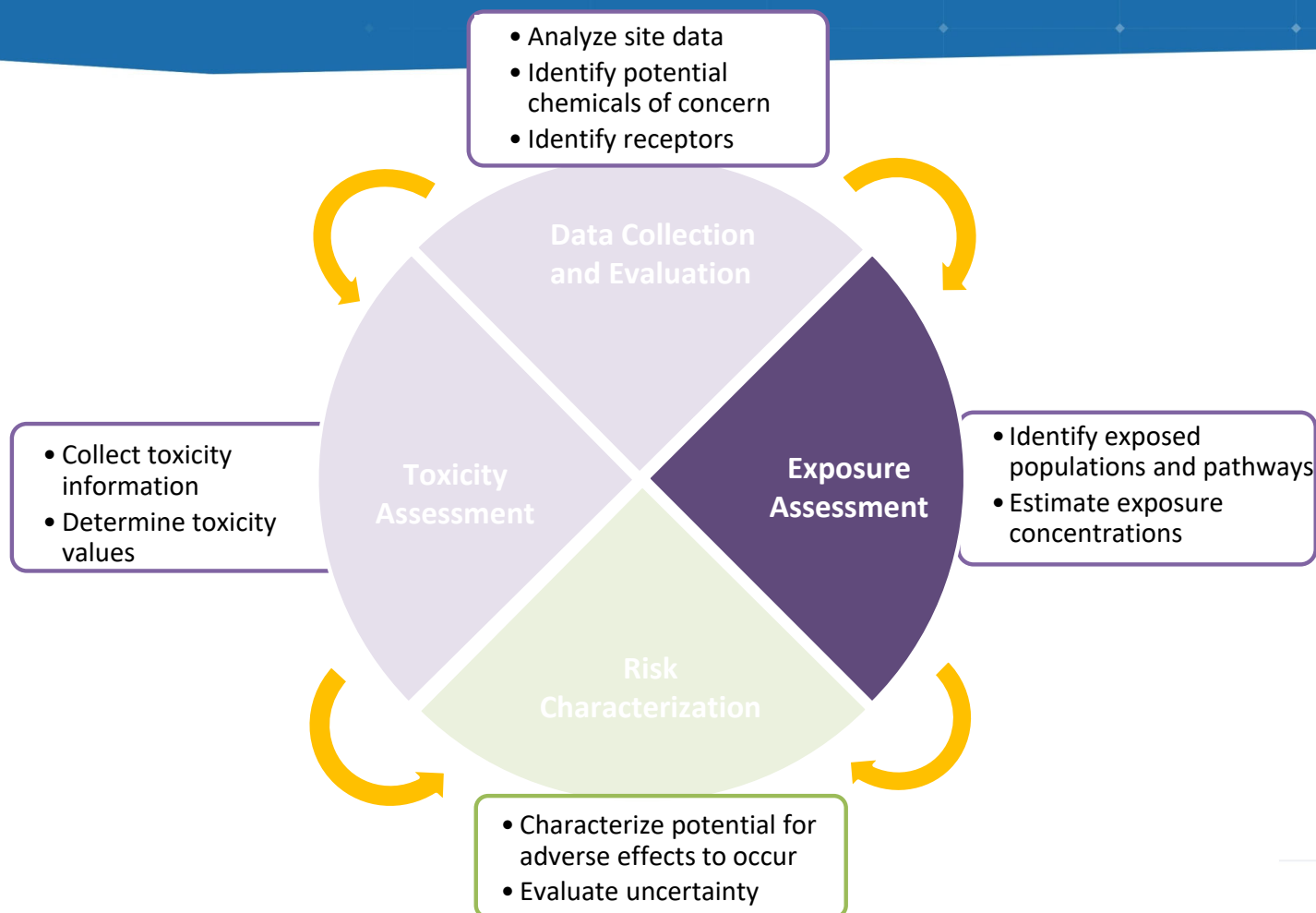


# Identifying PFAS of Potential Concern

For each receptor scenario, PFAS will be retained as a COPC for that media and evaluated further in the BHHRA if any of the following conditions are true:



# BHHRA Methods



# Risk = Exposure x Toxicity



<https://scimoms.com/hazard-risk/>

$$\text{Risk} = \text{Toxicity} \times \text{Exposure}$$

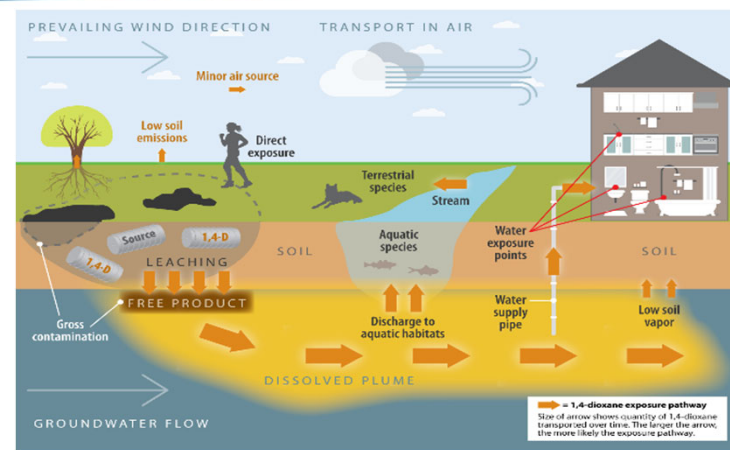
- What is the risk to human health / eco?
- What chemicals are driving the risk?
- How much risk is attributable to site (vs background)?

- What are the chemical's health effects?
- What is the relationship between exposure and health effects?

- How will receptors contact the chemical?
- What is the magnitude, frequency and duration of contact?
- Are exposures changing over time?

# Conceptual Site Model for Risk Assessment

**If a pathway is incomplete, exposure via that pathway (and subsequent risk) does not occur.**



Source: ITRC 1,4-DX Technical Guidance Document

**For an Exposure Pathway to be complete, there must be:**

1. Source and mechanism of chemical release into the environment.
2. An environmental transport medium for the released chemical or mechanism of transport between media.
3. A point of potential receptor contact with the contaminated medium.
4. An exposure route at the point of contact (i.e., dermal absorption, inhalation, or ingestion).

# Human Receptors and Exposure Routes (PFAS)

Contaminant  
Source



Environmental  
Media



Exposure  
Routes\*

Project area  
PFAS releases



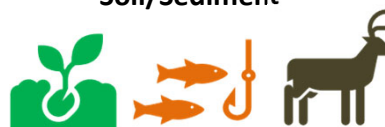
Groundwater



Surface water



Soil/Sediment



Plants and Wildlife



*Ingestion*

\*Consistent with Michigan Rule 299, it will be assumed that untreated groundwater is used for domestic purposes

# Current and Reasonable Likely Future Receptors

Based on current land use and reasonably anticipated future land use, the receptors identified for the BHHRA include:

Commercial/industrial workers

Construction workers

Trespassers/visitors

Current and hypothetical future residents

Hunters and anglers

Recreators

USDA Forest Service specialists

# Future (Hypothetical) Use includes Fish and Game Consumption

**Dietary exposure for angler and hunter will be quantified in the BHHRA despite current consumption advisories.**



**Fish Advisory: “do not eat”\***

(In Clark’s Marsh and in lower Au Sable River)



**Deer Advisory: “do not eat”\***

(In Clark’s Marsh and within 3 miles of Clark’s Marsh)

\*Advisories are issued by Michigan Department of Health and Human Services (MDHHS)

# Fish Consumption Pathway in the BHHRA

A fish advisory is based on categories of fish consumption rates, whereas a risk assessment uses a specific estimate of fish consumption from surveys of anglers.



- › Freshwater fin-fish consumption
- › Midwest (national survey) and Michigan
- › Population demographics:
  - › Age groups (e.g., young child, adult)
- › Fraction of fish consumption from site: 1.0

Age Group	Arithmetic Mean (g/day)	95 <sup>th</sup> Percentile (g/day)
Youth	6.3	13.0
Adult	4.2	13.2



# Aggregate Exposure Scenarios

The following receptors could potentially have overlapping scenarios:

**Commercial/  
industrial  
worker +  
swimmer,  
angler and/or  
hunter  
scenarios**

**Construction  
worker +  
recreator  
scenarios**

**Commercial/  
industrial  
worker +  
resident**

**Resident +  
recreator  
scenarios**

**Forest  
Service  
specialist +  
recreator  
scenarios**

**Recreator  
scenarios  
combined**

# Exposure Units (EUs)



Exposure units are defined in WP

Exposure units reflect current and foreseeable future receptor scenarios

0.25 acre EU = current and future residential scenarios

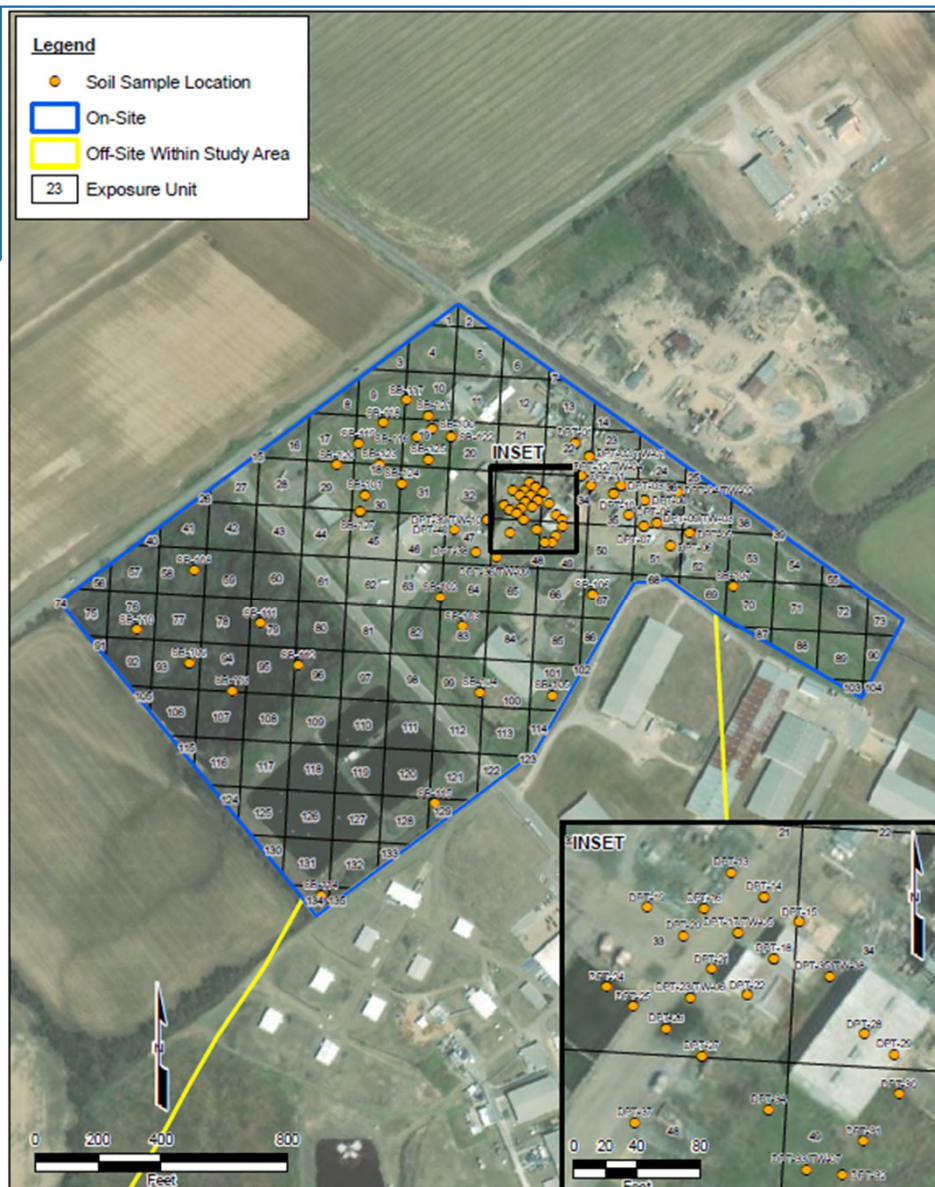
2 acre EU = commercial / industrial worker scenario

Angler EU = given waterbody

Hunter and recreator EUs = the Project Boundary

This approach may be modified based on spatial distribution of sampling and other considerations

# Example EU Grid



\* NOT FWAFFB

# Summary of Exposure Scenarios and Receptors for Former WAFB

Exposure Scenarios	Exposure Media <sup>1</sup>							Receptor Age Group		
Receptors	Surface Soil	Subsurface Soil	Groundwater	Sediment	Surface Water	Wild Game	Fish	Younger Child (<6 yrs)	Older Child (6 - <16 yrs)	Adult (16+ yrs)
Current and Hypothetical Resident	0.25 acres	0.25 acres	Core of Plume <sup>3</sup>					X	X	X
Construction Worker	0.25 acres	0.25 acres								X
Commercial / Industrial Worker	2.0 acres									X
USDA Forest Service Specialist	Clark's Marsh									X
Trespasser/ Visitor	Project Boundary <sup>2</sup>								X	X
Recreator / Hunter	Project Boundary <sup>2</sup>			Water Body <sup>4</sup>	Water Body <sup>4</sup>	Project Boundary <sup>2</sup>		X		X
Recreator / Angler	Project Boundary <sup>2</sup>			Water Body <sup>4</sup>	Water Body <sup>4</sup>		Water Body <sup>4</sup>	X		X
Recreator / Swimmer	Project Boundary <sup>2</sup>			Water Body <sup>4</sup>	Water Body <sup>4</sup>			X		X

## Notes:

1 - Entries in this table are the size of the exposure unit (EU) or general exposure unit area. For soil, a square grid of EUs is overlaid on the Project Boundary. Blanks indicate that the exposure medium/receptor combination is not a complete exposure pathway in the conceptual site model for the BHHRA (see Figure 5-1).

2 - Project Boundary combines on-installation and off-installation areas. The final size of this EU will be determined by the extent of the RI delineation.

3 - For groundwater, data are grouped by monitoring wells within the core of the plume, which is chemical-specific and includes the two most recent sampling events.

4 - For sediment, surface water, and fish, data are grouped by water body types (e.g., Clark's Marsh ponds, Au Sable River, Van Etten Lake, Van Etten Creek) as described in Section 2.3 Habitat Characterization.

# Exposure Point Concentrations (EPCs)



**Long-term  
average  
concentration of  
a chemical in an  
environmental  
medium that a  
receptor may  
contact within a  
given EU**



**Protective:  
Typically based  
on an upper  
confidence limit  
for the arithmetic  
mean (95% UCL)**



**Calculated using  
USEPA's ProUCL  
software for data  
grouped by  
chemical,  
exposure  
medium, and EU**



# EPCs for Groundwater

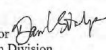


UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
WASHINGTON, D.C. 20460

MAR 11 2014

## MEMORANDUM

**SUBJECT:** Determining Groundwater Exposure Point Concentrations, Supplemental Guidance

**FROM:** Dana Stalcup, Acting Director   
Assessment and Remediation Division  
Office of Superfund Remediation and Technology Innovation

**TO:** Superfund National Policy Managers, Regions 1 - 10

### **Purpose**

The mission of the Superfund program is to protect human health and the environment consistent with the Comprehensive Environmental Response, Compensation and Liability Act, as amended, and as implemented by the National Oil and Hazardous Substances Pollution Contingency Plan. This memorandum transmits *Determining Groundwater Exposure Point Concentrations*, which is attached, and is to be used in the remedial investigation and feasibility study process (e.g., assessing baseline health risks, evaluating risks of remedial alternatives) and five-year reviews of selected remedies.

### **Background**

During the October 2011 to February 2013 period, a workgroup comprised of members of two EPA forums, the OSWER Human Health Regional Risk Assessors Forum (OHHRRAF) and the Ground Water Forum (GWF), deliberated about how to determine groundwater exposure concentrations. As a result of a consensus-driven process, the attached guidance document was prepared, vetted, and finalized.

### **Objective**

The attached guidance has been developed to reduce unwarranted variability in the exposure assumptions used by Regional Superfund staff to characterize exposures to human populations in the baseline risk assessment. Other cleanup programs in the Office of Solid Waste and

## Identify wells in the core of the plume:

- Spatial patterns (concentration isopleths)
- Temporal patterns (seasonal variability, trends)

## Develop the dataset:

- Most recent sampling events from each well in the core of the plume

## Calculate the EPC:

- Use the 95% UCL if data are from at least 3 wells and includes at least 8 observations
- Use the maximum detect for smaller datasets

**USEPA (2014) Office of Superfund  
Remediation and Technology Innovation**

95% UCL = 95 percent upper confidence limit for the arithmetic mean

# EPCs (cont'd)

**Final**  
**UNIFORM FEDERAL POLICY**  
**QUALITY ASSURANCE PROJECT PLAN ADDENDUM**  
**BIOTIC SAMPLING PLAN**  
**Former Wurtsmith Air Force Base**  
**Oscoda, Michigan**



**Prepared for:**

United States Air Force  
Air Force Civil Engineer Center  
2261 Hughes Avenue, Suite 155  
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Contract No. FA8903-16-D-0047  
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September 2022

EPCs for surface water, sediment, and biota will be based on the 95% UCL of samples representing the area or waterbody potentially impacted by the site-related releases.

Background conditions will be characterized using samples that are not impacted by the site-related releases (e.g., outside the Project Boundary).

# Calculating Exposure

$$\text{Average Daily Dose} = \frac{\text{EPC} \times \text{Ingestion Rate} \times \text{Bioavailable Fraction} \times \text{Exposure Frequency} \times \text{Exposure Duration}}{\text{Body Weight} \times \text{Averaging Time}}$$



## ***Taking into account:***

- Chemical concentration
- Chemical characteristics (such as bioavailability: how much reaches the target organs)
- Exposure:
  - **What pathways/routes?**
  - **How frequent? – Exposure frequency**
  - **How long? – Exposure duration**
  - **Absorption / uptake**



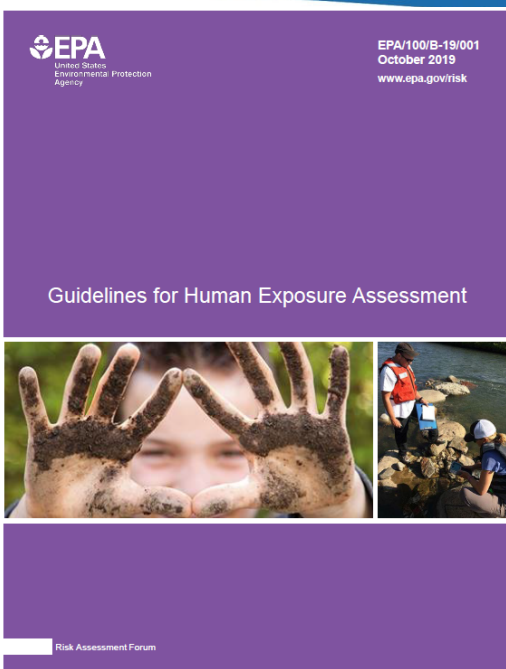
# Use of Standard Exposure Equations

- Incidental soil and dust ingestion

$$ADD_s(mg/kg - day) = \frac{C_s \times CF_1 \times IR_s \times RBA_s \times EF \times ED}{AT \times BW}$$

Where:

ADD <sub>s</sub>	- average daily dose from incidental ingestion of soil or sediment (mg/kg-day)
C <sub>s</sub>	- concentration of COPC in soil or sediment (mg/kg)
CF <sub>1</sub>	- mass conversion factor for soil or sediment (10 <sup>-6</sup> kg/1 mg)
IR <sub>s</sub>	- average daily ingestion rate of soil or sediment (mg/day)
RBA <sub>s</sub>	- bioavailability from soil or sediment relative to bioavailability from water (unitless)
EF	- exposure frequency (days/year)
ED	- exposure duration (years)
AT	- averaging time (days)
BW	- body weight (kg)



- Exposure equations
- Exposure factors

# Characterize Exposed Populations

ORNL/TM-13391

## METHODS AND TOOLS FOR ESTIMATION OF THE EXPOSURE TERRESTRIAL WILDLIFE TO CONTAMINANTS

B. E. Sample  
M. S. Aplin  
R. A. Efroymsen  
G. W. Suter II  
C. J. E. Welsh

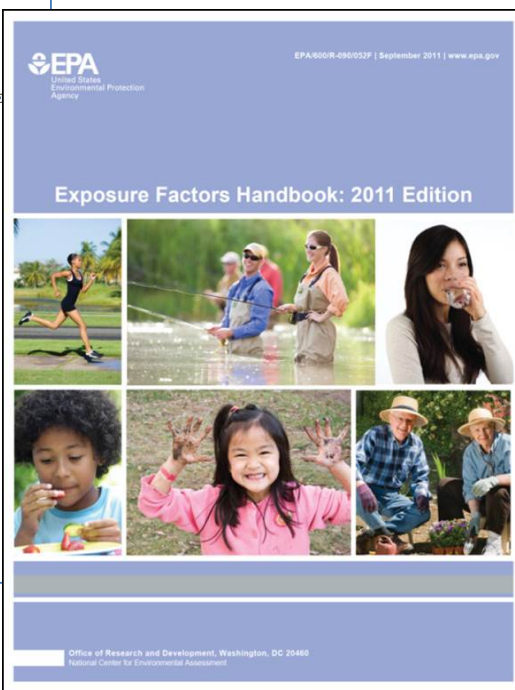
Environmental Sciences Division  
Publication No. 4650

October 1997

Prepared for the  
U.S. Department of Energy  
Office of Environmental Policy and Assistance  
Air, Water, and Radiation Division

Prepared by the  
OAK RIDGE NATIONAL LABORATORY  
Oak Ridge, Tennessee 37831-6285  
managed by  
LOCKHEED MARTIN ENERGY RESEARCH CORP.  
for the  
U.S. DEPARTMENT OF ENERGY  
under contract DE-AC05-96OR22464

**Oak Ridge National  
Laboratory 1997**



**USEPA 2011 (and updates)**

- Variability addressed by using mix of central and high-end exposure estimates
- Example for drinking water:  
2.5 L /day = 6.5 glasses of water ...  
...everyday for 30 years

# Exposure Parameter Values

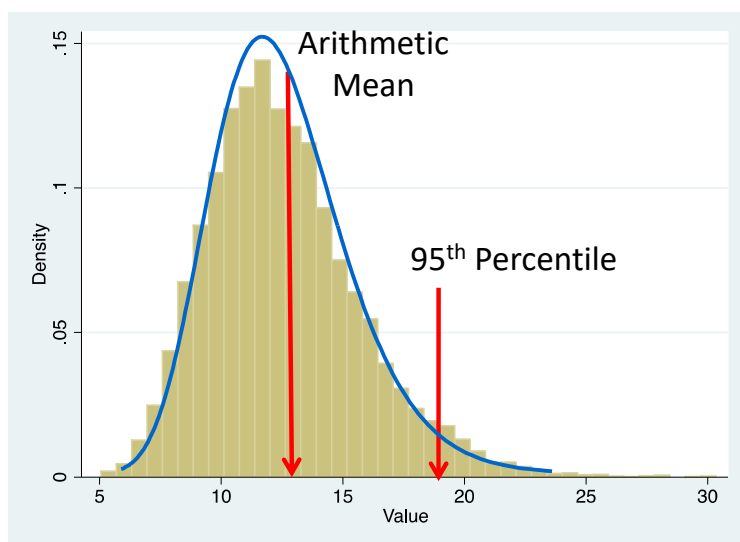
- Exposure assumptions are listed in tables in the Work Plan: Appendix A, Tables A-1 through A-7



# Conservatism in Exposure Assessment

## Central Tendency Exposure (CTE)

- *Average or median exposure*



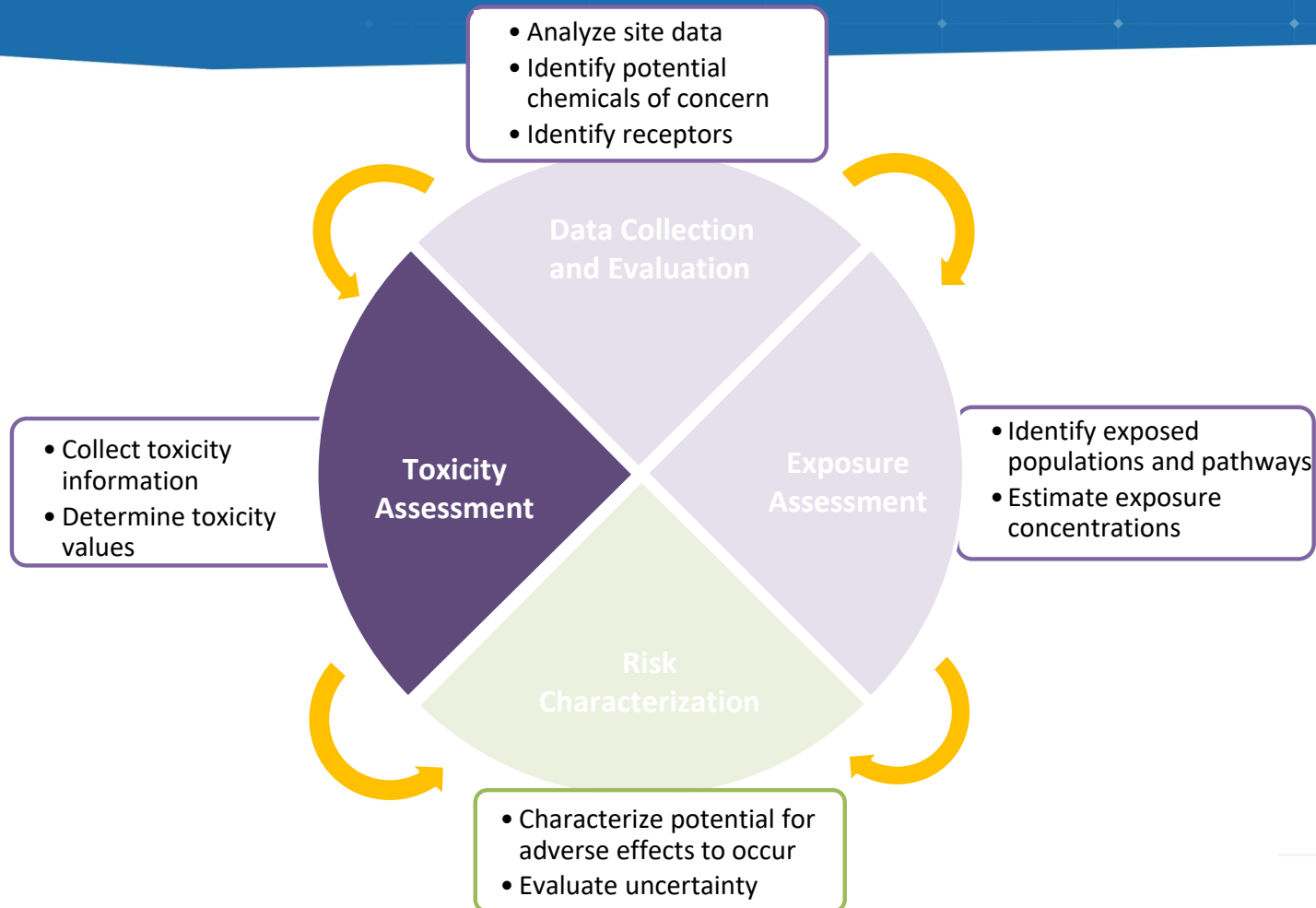
## Reasonable Maximum Exposure (RME)

- *The highest exposure that can reasonably be expected to occur*
- *The purpose of the RME is to estimate a conservative exposure case still within the range of possible exposures*

### KEY POINT:

RME and CTE together should provide a measure of confidence in the risk range.

# BHHRA Methods



# Risk = Exposure x Toxicity



<https://scimoms.com/hazard-risk/>

$$\text{Risk} = \text{Toxicity} \times \text{Exposure}$$

- What is the risk to human health / eco?
- What chemicals are driving the risk?
- How much risk is attributable to site (vs background)?

- What are the chemical's health effects?
- What is the relationship between exposure and health effects?

- How will receptors contact the chemical?
- What is the magnitude, frequency and duration of contact?
- Are exposures changing over time?

# Toxicity Assessment – Toxicity Values

- › Noncancer
  - › Development
  - › Reproduction
  - › Systemic
  - › Short-term or Chronic
- › Cancer
- › Susceptibility
  - › Developmental stage

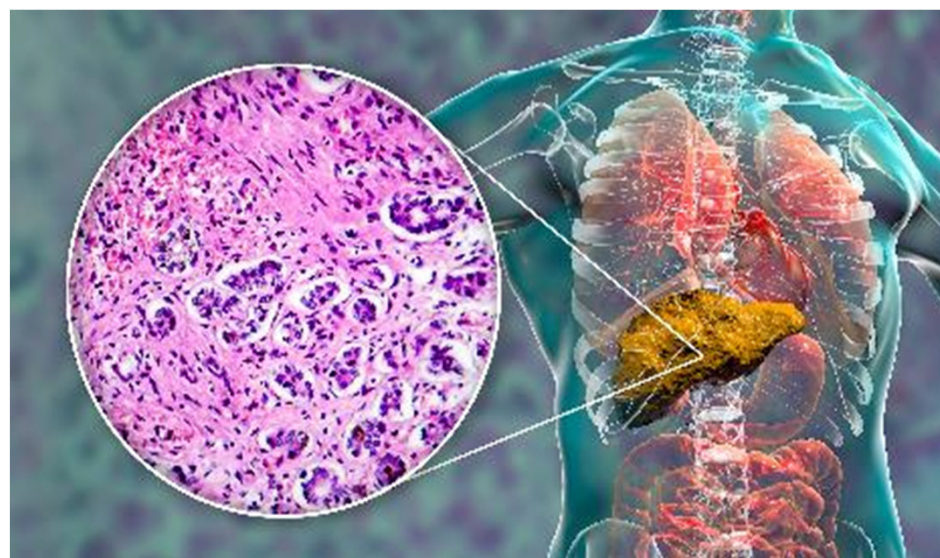
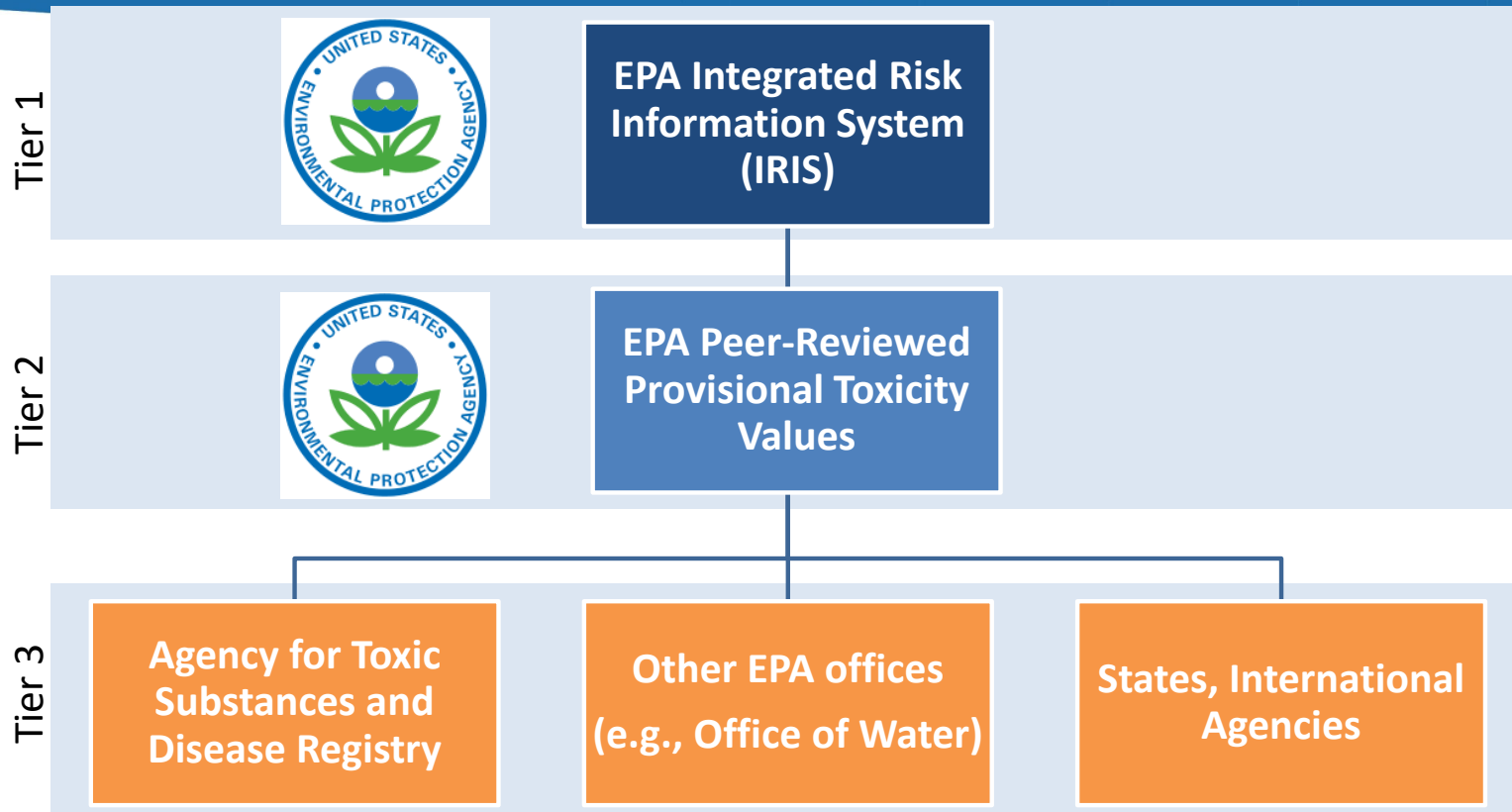


Image purchased from Shutterstock

# Selection of Toxicity Values Follows EPA and DoD Policy

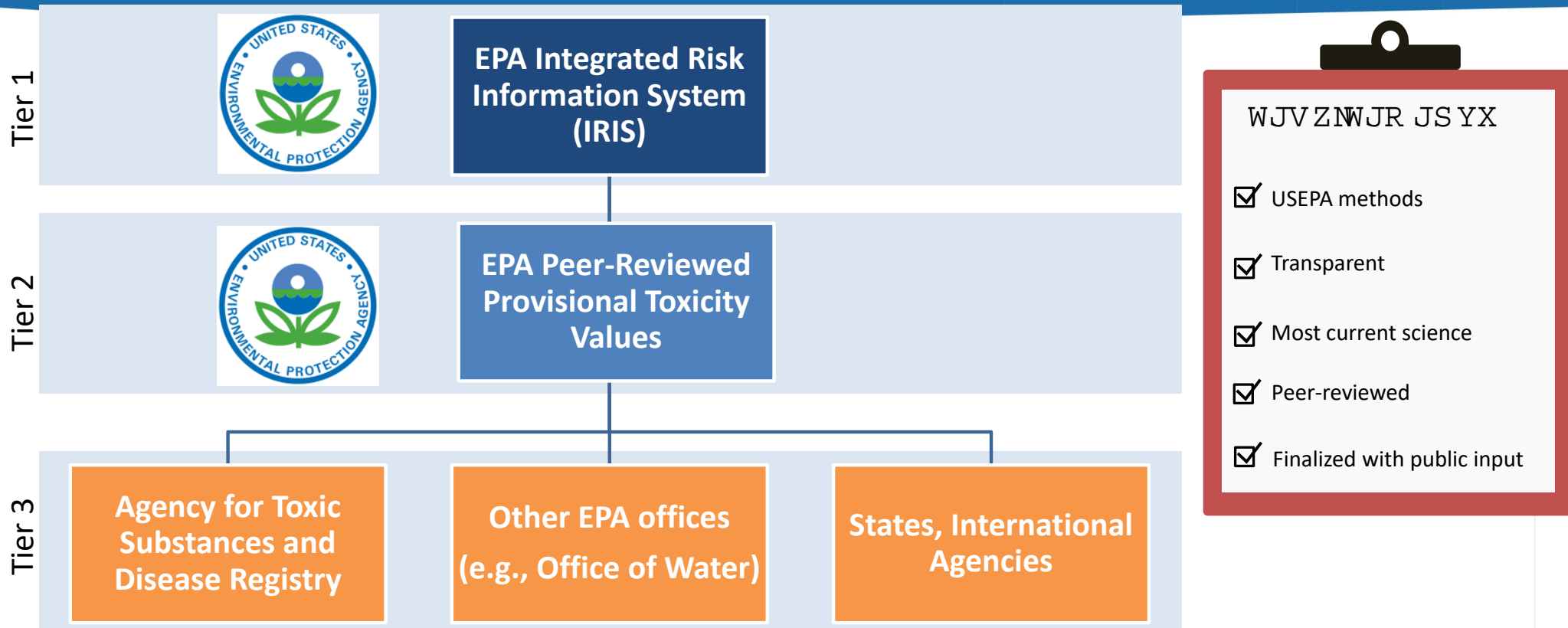


WJV ZNWJR JS YX

- ☒ USEPA methods
- ☒ Transparent
- ☒ Most current science
- ☒ Peer-reviewed
- ☒ Finalized with public input

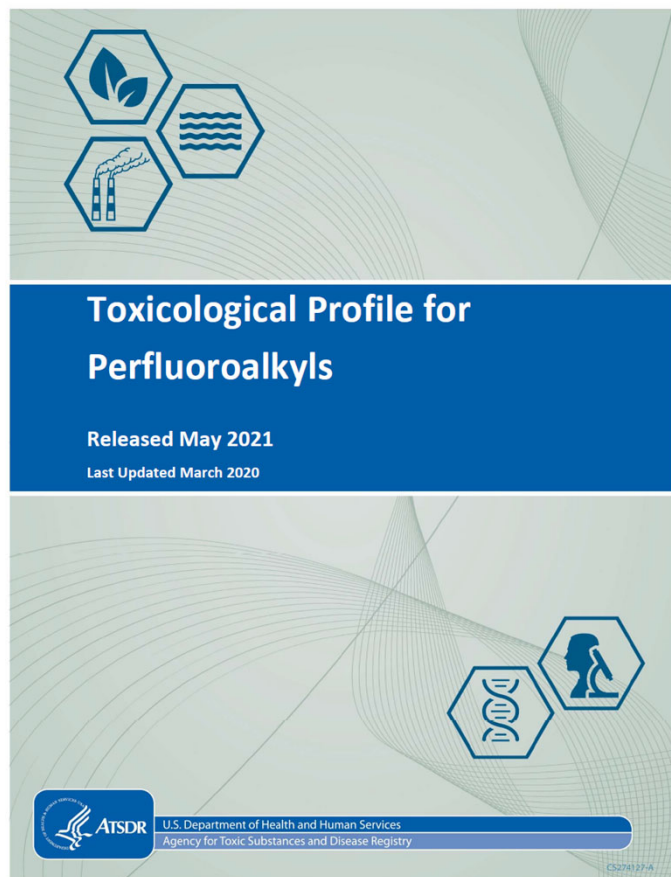


# Selection of Toxicity Values Follows EPA and DoD Policy



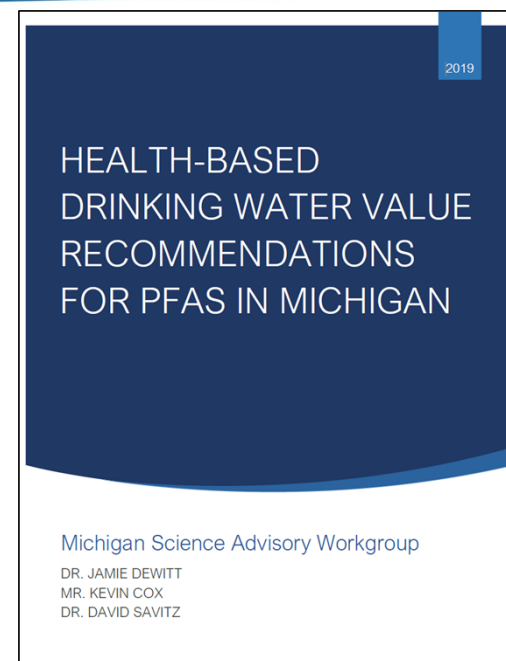
The BHHRA will use the most up-to-date toxicity values available.

# Status of Toxicity Evaluation

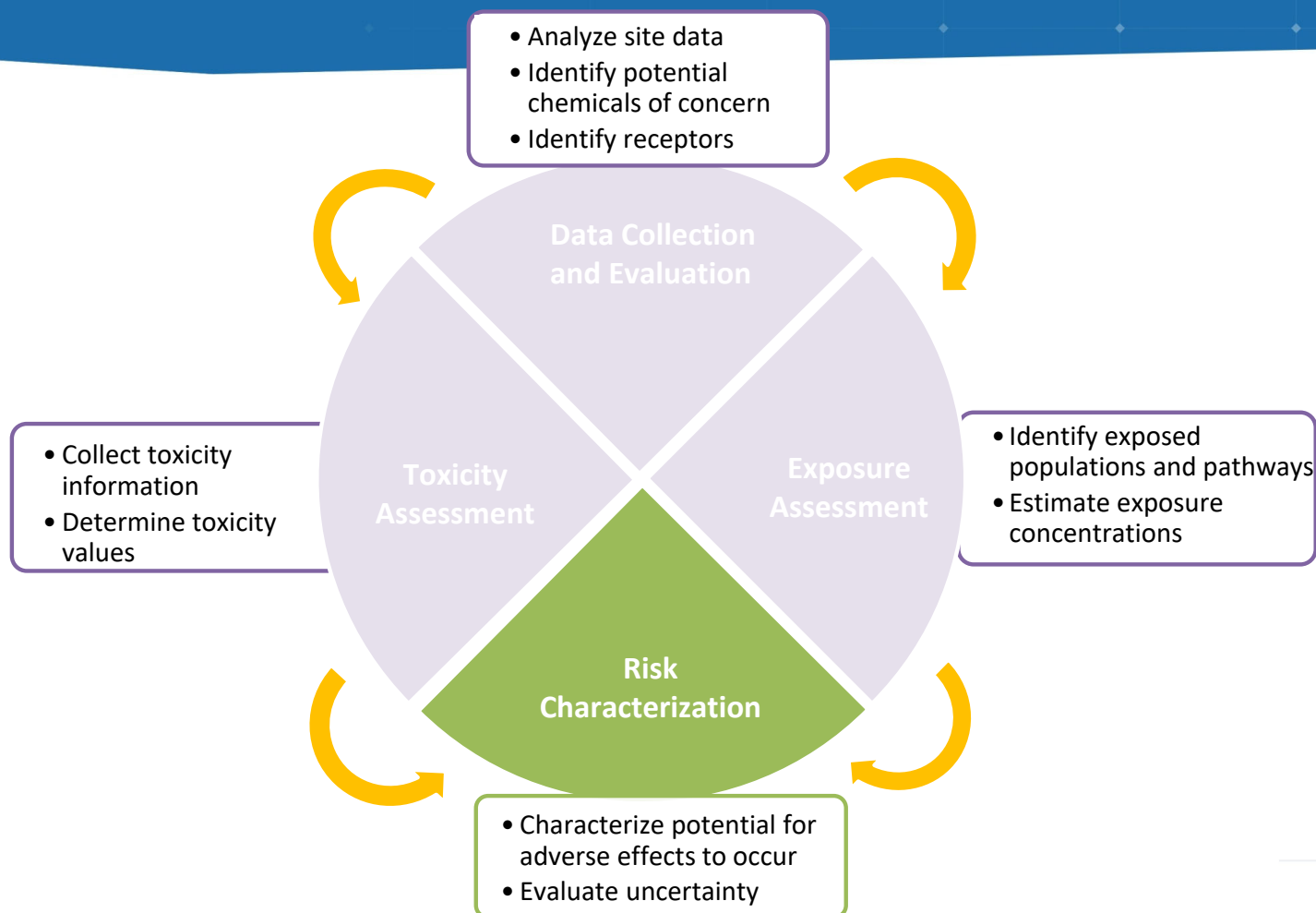


- ✓ **PFOA**
- ✓ **PFOS**
- ✓ **PFNA**
- ✓ **PFHxS**

- ✓ **PFBA**
- ✓ **PFBS**
- ✓ **PFHxA**
- ☐ **PFDA**
- ☐ **PFHxS**
- ☐ **PFNA**



# BHHRA Methods



# Risk = Exposure x Toxicity



<https://scimoms.com/hazard-risk/>

$$\text{Risk} = \text{Toxicity} \times \text{Exposure}$$

- What is the risk to human health / eco?
- What chemicals are driving the risk?
- How much risk is attributable to site (vs background)?

- What are the chemical's health effects?
- What is the relationship between exposure and health effects?

- How will receptors contact the chemical?
- What is the magnitude, frequency and duration of contact?
- Are exposures changing over time?

## NONCANCER HAZARD INDEX



- Hazard quotient (HQ) for one chemical:

Ingestion = Dose/RfD    Inhalation = Concentration/RfC

- Hazard index (sum of HQs) for multiple chemicals:

$$HI = HQ_A + HQ_B + HQ_C + HQ_D + \dots$$

$$HQ = \frac{\text{Exposure}}{\text{Toxicity Value}}$$

# Risk Characterization

## CARCINOGENIC RISK



- Risk = Lifetime avg. daily dose x Cancer Slope Factor
- $1 \times 10^{-6}$  to  $1 \times 10^{-4}$ 
  - one in a million to one in ten thousand is regulatory goal
- Increased risk of cancer in a population (not individual) that is exposed to same conditions

# Uncertainty Analysis

## Qualitative



- Chemicals without tox values
- Sampling design
- Receptor evaluation



- ❖ Uncertainties are inherent and cannot be eliminated.
- ❖ The magnitude and impact of some uncertainties can be estimated:
  - Using upper and lower bound point estimates.
  - Using probabilistic methods.

## Quantitative



- Choice of tox value
- Exposure assumptions

## Methods for Quantitative Evaluation of Uncertainty

Use of Alternative PFAS  
Toxicity Criteria

Evaluate  
multiple  
sources of  
alternative tox  
info

Evaluate EGLE's  
toxicity criteria  
for PFAS

Use of  
Alternate  
Exposure  
Parameters

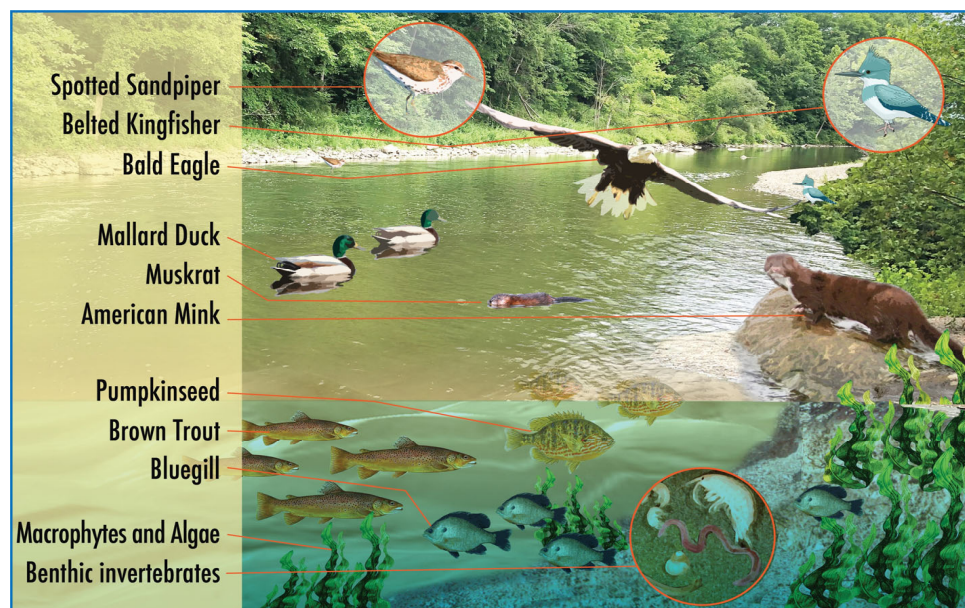
Including  
Alternative  
Exposure Point  
Concentrations

Comparison  
of site-  
related PFAS  
risks to:

Regional  
Concentrations  
since PFAS are  
ubiquitous  
contaminants



# Baseline Ecological Risk Assessment (BERA)



# BERA – Key Concepts

## Site Investigation

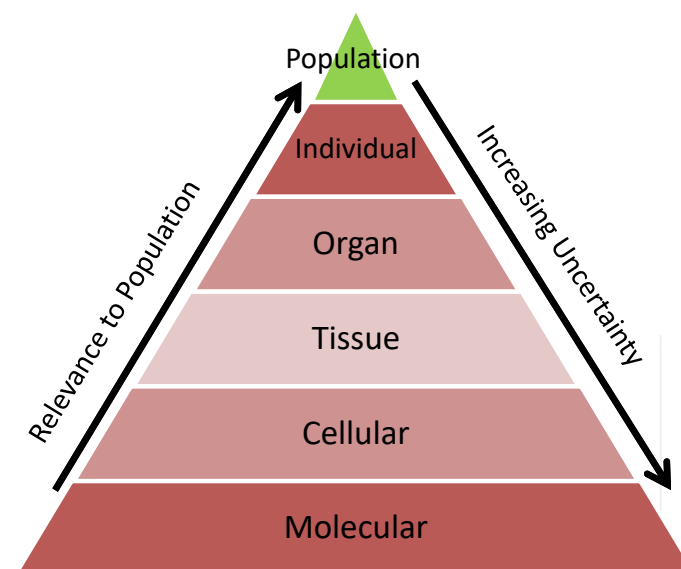
- Target analytes
- Paired abiotic/biotic
- Spatial scales
- Sufficient to address key questions

## Conceptual Site Model

- Chemicals
- Pathways
- Receptors

## Screening

- Ecological screening levels
- Background
- **Bioaccumulation potential**



# Identifying Chemicals of Potential Ecological Concern (COPECs)

For soil and sediment, the maximum concentrations from all depths are used to identify COPECs

Work Plan Tables 6-6 through 6-8 provide the benchmarks used for identifying COPECs

COPECs identified in this step are further evaluated in BERA

# Identifying PFAS COPECs

**For each receptor scenario, PFAS will be retained as a COPEC for that media and evaluated further in the BERA if any of the following conditions are true:**

**Maximum  
concentration is a  
detection and  
exceeds ecological  
screening level**

**Maximum  
concentration is an  
ND, and the MDL  
proxy value exceeds  
an ecological  
screening level**

**An ecological  
screening level  
is not available  
for the analyte  
for the receptor  
scenario**

ND = nondetect  
MDL = method detection limit

# Fundamental Elements of BERA

## Problem Formulation

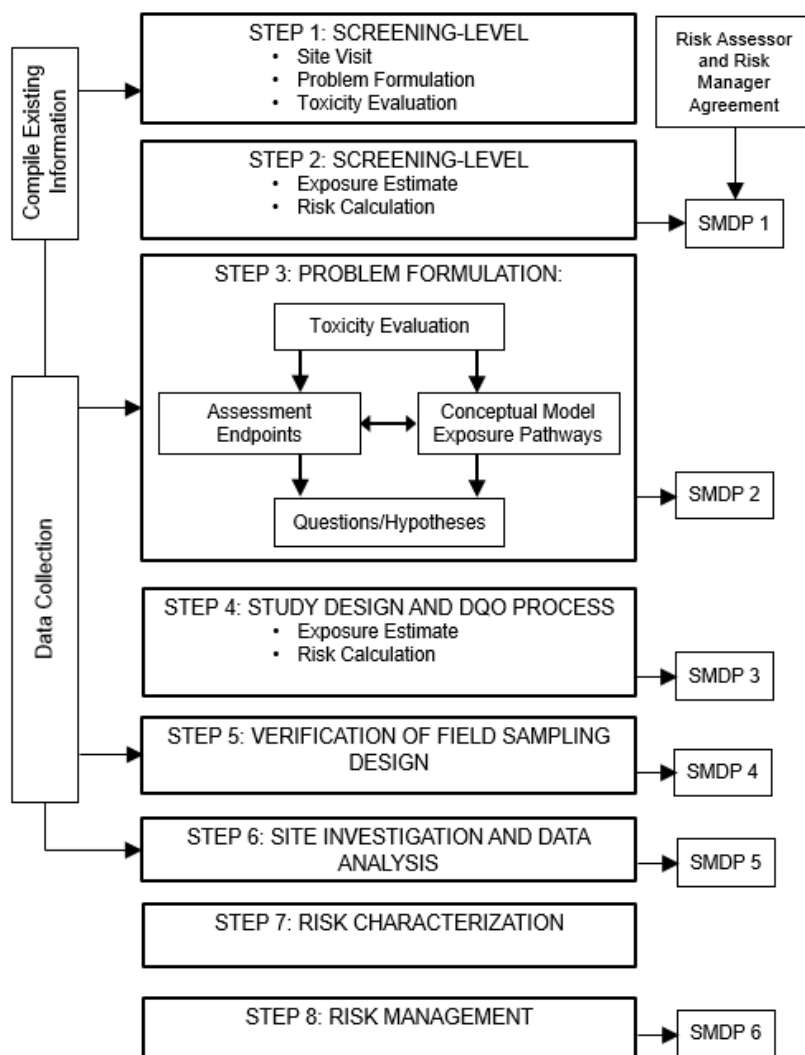
- articulates goals, breadth, and focus of the assessment

## Analysis

- technical evaluation of data on exposure and ecological effects

## Risk Characterization

- likelihood of adverse effects associated with exposure to a stressor

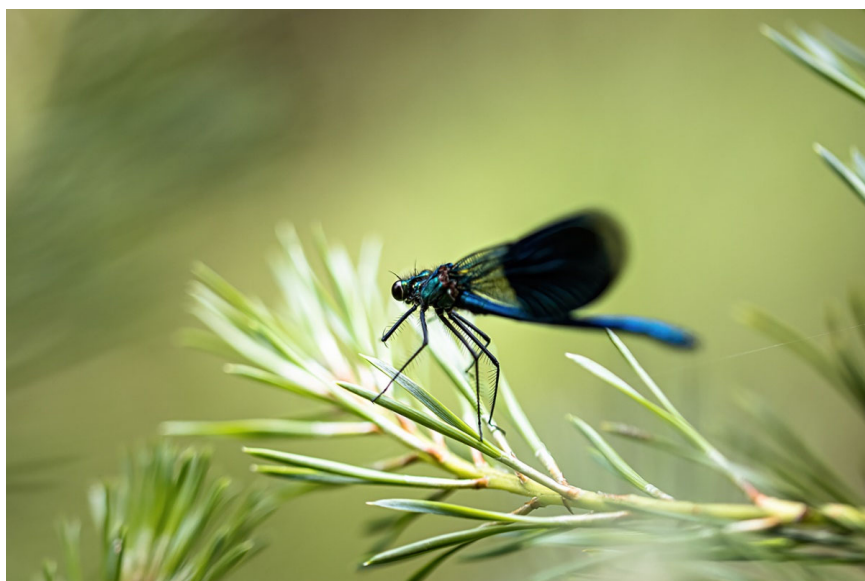


- USEPA (1997) Ecological Risk Assessment Guidance for Superfund
- BERA includes Step 1 through Step 7

**SMDP = Scientific/Management Decision Point**



# Problem Formulation



**Goal is to determine whether PFAS detected in the Project area could pose a risk to ecological receptors.**



**Presents Eco Conceptual site Model (CSM):**  
**- intended to be iterative/updated.**



**Preliminary CSMs are based on prior PFAS Investigations.**

# Exposure Pathways and Exposure Routes

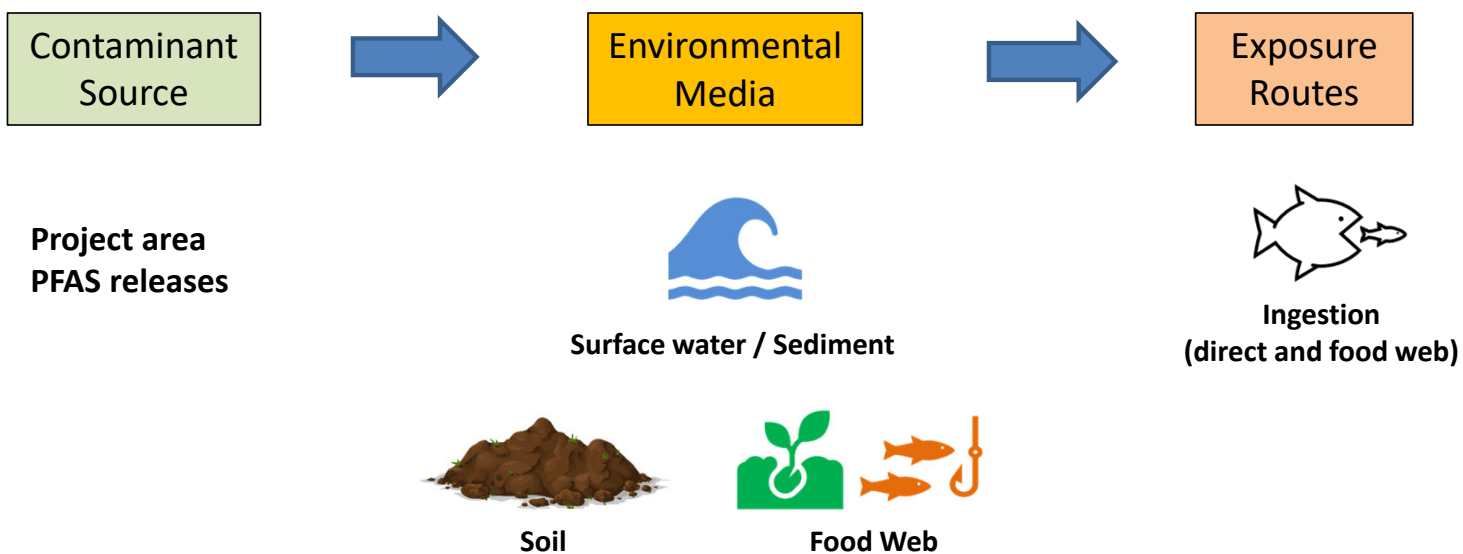
## Potential Exposure Routes:

- › Food web (prey consumption)
- › Direct contact with environmental media (e.g., sediment, soil, or water) and uptake (e.g., dermal, roots, gills)
- › Ingestion of environmental media



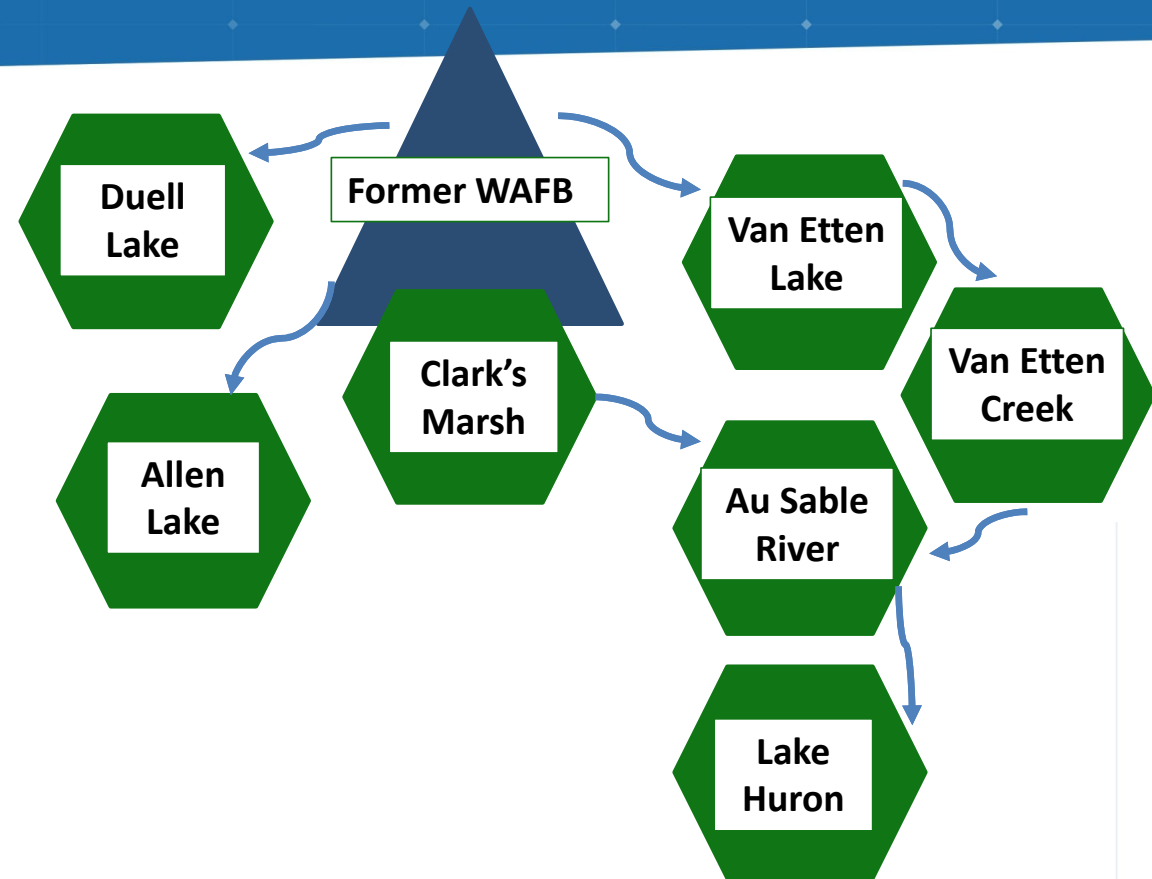


# Preliminary Conceptual Model



# Habitat Characterization

- Former WAFB is on slight topographic mound that gently slopes from crest (at flightline on Former WAFB) toward several surface water bodies and wetlands in the Au Sable River Valley.
- Some terrestrial habitat within the boundaries of former WAFB since it is largely developed and used for industrial purposes.



# Ecological Receptors Abundant in Area

Wildlife that were selected as representative species in the BERA include:

**Mallard**  
**Spotted Sandpiper**  
**Belted Kingfisher**  
**Bald Eagle**  
**Tree Swallow**  
**American Robin**  
**Red-tailed Hawk**

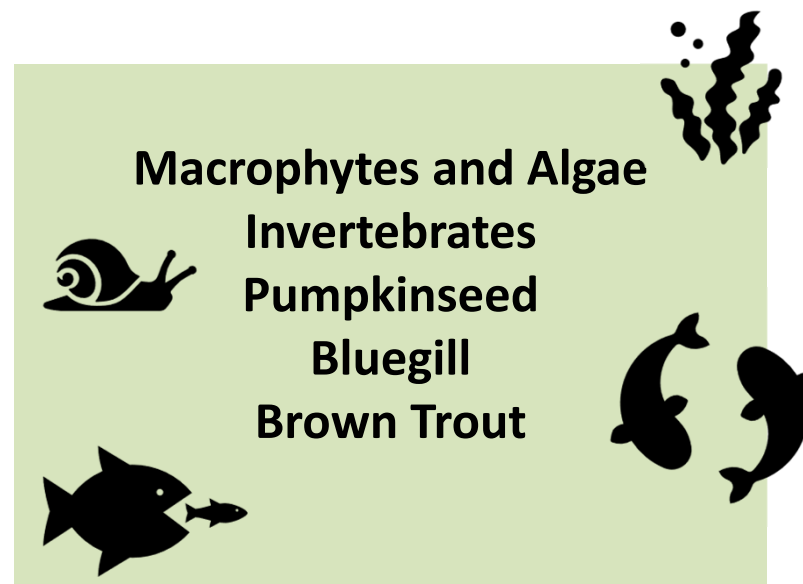


**Terrestrial Plants**  
**Terrestrial Invertebrates**  
**American Mink**  
**Northern Short-tailed Shrew**  
**Meadow Vole**  
**Eastern Cottontail**  
**Racoon**



# Ecological Receptors (cont'd)

Primary Aquatic Ecological Receptors include:



# Receptors are Representative of Feeding Guilds

Feeding guilds selected are standard choices for ecological risk assessment for climates in the Great Lakes region.



## Aquatic mammals

- Piscivore/omnivore
- Semi-aquatic herbivore



## Terrestrial Mammals

- Invertivore
- Herbivore
- Omnivore



## Aquatic birds

- Herbivore/invertivore
- Invertivore shore bird
- Piscivore/invertivore
- Omnivore

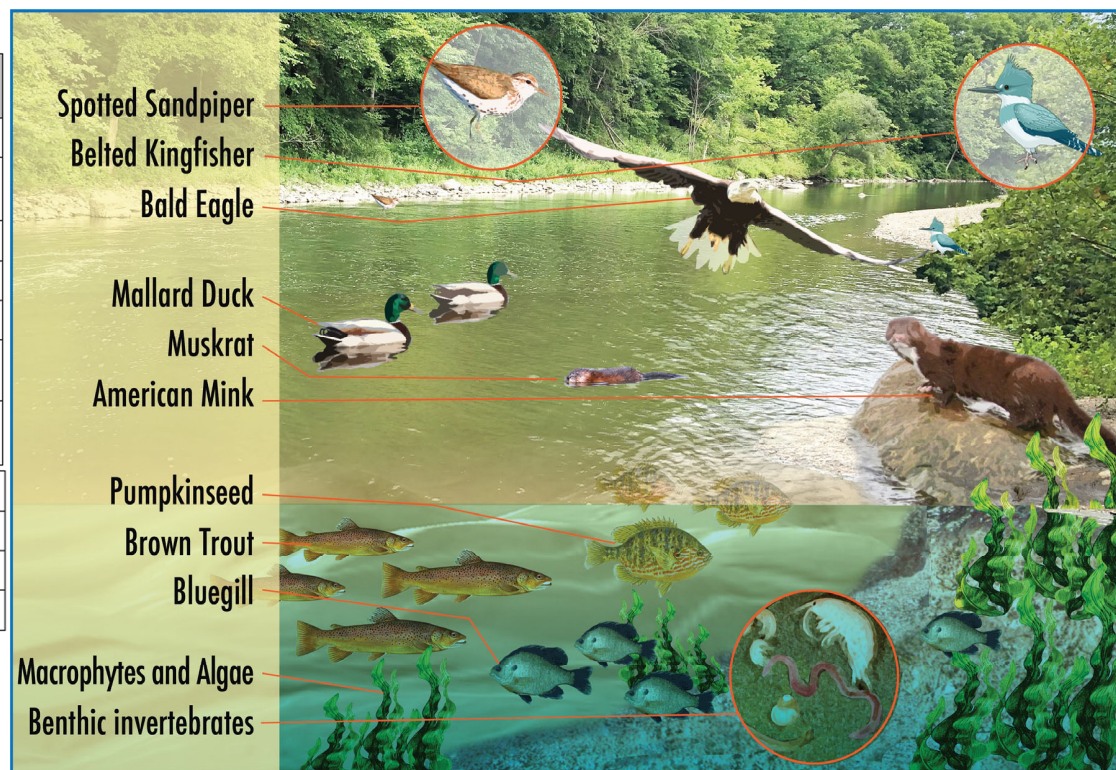


## Terrestrial Birds

- Insectivore
- Omnivore
- Carnivore

# Aquatic Receptors and Indicator Species

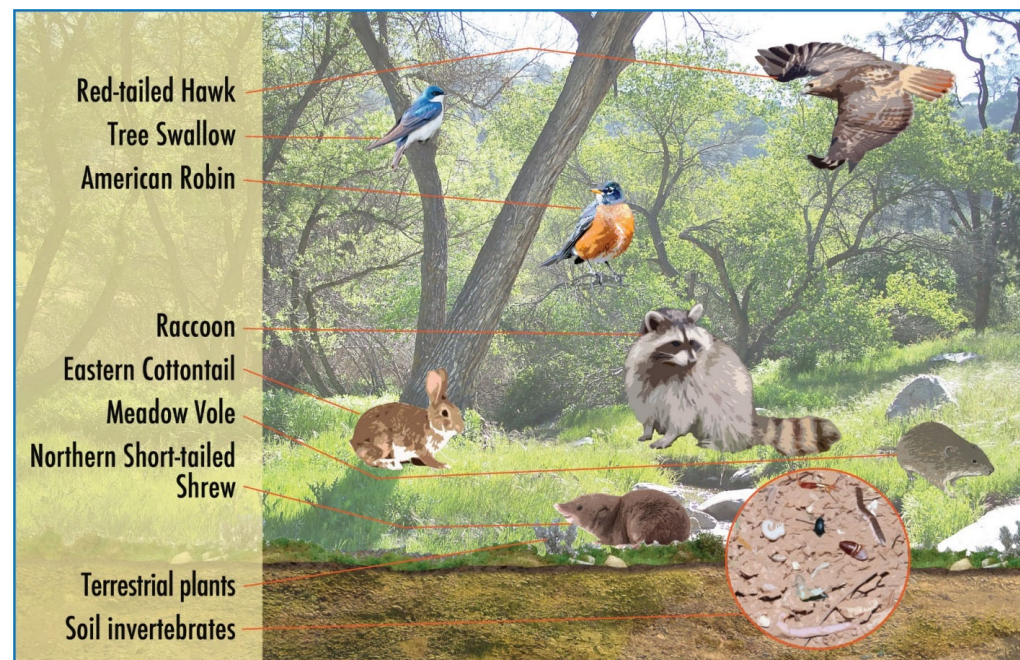
Category	Taxonomic Group / Trophic Level	Aquatic or Semi-Aquatic Species
Macrophytes and Algae	Primary Producer	Filamentous algae, phytoplankton
Invertebrates (Planktonic, Benthic)	Primary Consumer	Aquatic macroinvertebrates
Fish	Primary Consumer	Pumpkinseed ( <i>Lepomis gibbosus</i> )
		Bluegill ( <i>Lepomis macrochirus</i> )
Aquatic Mammals	Secondary Consumer	Brown Trout ( <i>Salmo trutta</i> )
	Primary Consumer	Muskrat ( <i>Ondatra zibethicus</i> )
Birds	Primary Consumer	Mallard Duck ( <i>Anas platyrhynchos</i> )
	Primary Consumer	Spotted Sandpiper ( <i>Actitis macularius</i> )
	Tertiary Consumer	Belted Kingfisher ( <i>Megasceryle alcyon</i> )
		Bald Eagle ( <i>Haliaeetus leucocephalus</i> )





# Terrestrial Receptors and Indicator Species

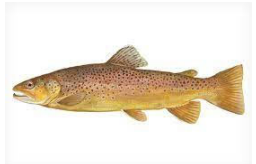
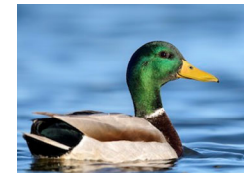
Category	Taxonomic Group/ Trophic Level	Terrestrial Species
Plants	Primary Producer	Terrestrial plants
Invertebrates	Primary Consumer	Soil invertebrates
Terrestrial Mammal	Primary Consumer	Eastern Cottontail ( <i>Sylvilagus floridanus</i> )
	Secondary Consumer	Northern Short-tailed Shrew ( <i>Blarina brevicauda</i> )
	Secondary Consumer	Meadow Vole ( <i>Microtus pennsylvanicus</i> )
	Secondary Consumer	Raccoon ( <i>Procyon lotor</i> )
Birds	Secondary Consumer	Tree Swallow ( <i>Tachycineta bicolor</i> )
	Secondary Consumer	American Robin ( <i>Turdus migratorius</i> )
	Tertiary Consumer	Red-tailed Hawk ( <i>Buteo jamaicensis</i> )



# Exposure Pathways and Routes per Receptor

## Potentially Complete & Significant Exposure Routes: Aquatic Ecological Receptors

Media Type	Exposure Route	Receptor
Surface soil	Ingestion of surface soil/plants	Muskrat
	Ingestion via surface prey	American mink & mallard duck
Surface water	Ingestion	American mink, muskrat, mallard duck, spotted sandpiper, belted kingfisher, bald eagle
	Direct contact/uptake	Macrophytes and algae, invertebrates, pumpkinseed, bluegill, brown trout
	Ingestion of macrophytes/algae	Invertebrates, pumpkinseed, muskrat, mallard duck
	Ingestion of aquatic prey	Invertebrates, pumpkinseed, bluegill, brown trout, American mink, mallard duck, spotted sandpiper, belted kingfisher, bald eagle
Sediment	Incidental ingestion	Invertebrates, American mink, muskrat, mallard duck, spotted sandpiper, belted kingfisher
	Direct contact/uptake	Macrophytes and algae, invertebrates

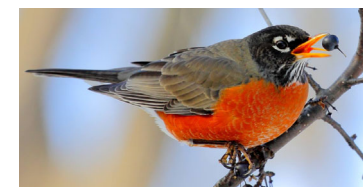




# Exposure Pathways and Routes per Receptor (cont'd)

## Potentially Complete & Significant Exposure Routes: Terrestrial Ecological Receptors

Media Type	Exposure Route	Receptor
Surface soil	Dermal/direct contact	Terrestrial plants and invertebrates
	Dietary ingestion of soil/plants	Terrestrial invertebrates, northern short-tailed shrew, meadow vole, eastern cottontail, raccoon, American robin
	Dietary ingestion via prey	Northern short-tailed shrew, raccoon, tree swallow, American robin, red-tailed hawk
Surface water	Direct ingestion	Northern short-tailed shrew, meadow vole, eastern cottontail, raccoon, tree swallow, American robin, red-tailed hawk



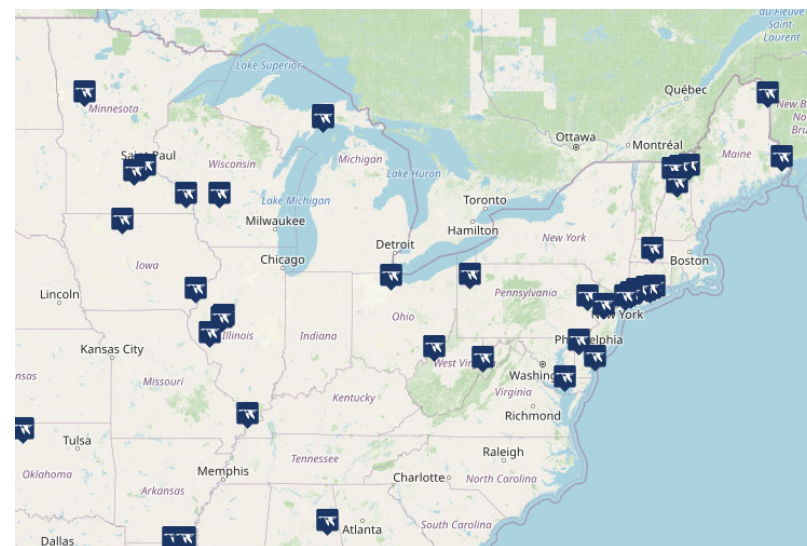
# Threatened and Endangered Species

The US Fish and Wildlife Service (USFWS) identified the following list of federally threatened, endangered, proposed, and candidate species that may occur within the Project Boundary.

Taxonomic Group	Federal List Designation	Species Scientific Name	Determination
Mammals	Threatened	Northern long-eared bat ( <i>Myotis septentrionalis</i> )	No Effect
Birds	Endangered	Piping plover ( <i>Charadrius melodus</i> )	NLAA
	Threatened	Rufa red knot ( <i>Calidris canutus rufa</i> )	NLAA
Reptiles	Threatened	Eastern Massasauga rattlesnake ( <i>Sistrurus catenatus</i> )	May Affect
Plants	Threatened	Pitcher's thistle ( <i>Cirsium pitcheri</i> )	NLAA

NLAA = no likely adverse effect

USFWS Interactive Map: Example Species Range for Northern Long-eared Bat  
<https://www.fws.gov/species/northern-long-eared-bat-myotis-septentrionalis>



# Threatened and Endangered Species (cont'd)

**BERA will address risks to threatened and endangered species, or similarly listed species:**

**Observed during  
site investigations**

**Reported to have  
been observed in  
the Project  
Boundary**

**Suitable habitat is  
available to  
support one or  
more species that  
were identified as  
potentially present  
by conservation  
program**

# Key Considerations in the BERA

Locations of  
listed species  
during biological  
surveys during  
biota sampling

Lower-bound  
toxicity  
reference values  
in risk  
calculations

Probabilistic risk  
assessment  
methods to  
quantify  
variability and  
uncertainty

Range of risk  
thresholds

# Assessment and Measurement Endpoints

Assessment endpoints are an explicit expression of the environmental values to be protected.



Measurement endpoints are a measurable biological response to a stressor related to an assessment endpoint.



Measurement endpoints are frequently numerical expressions of observations compared to a control or reference EU.

# Assessment Endpoints

---

**Are concentrations of COPECs on- and off-base within the Project Boundary sufficient to cause a decreased ecological function or population abundance?**

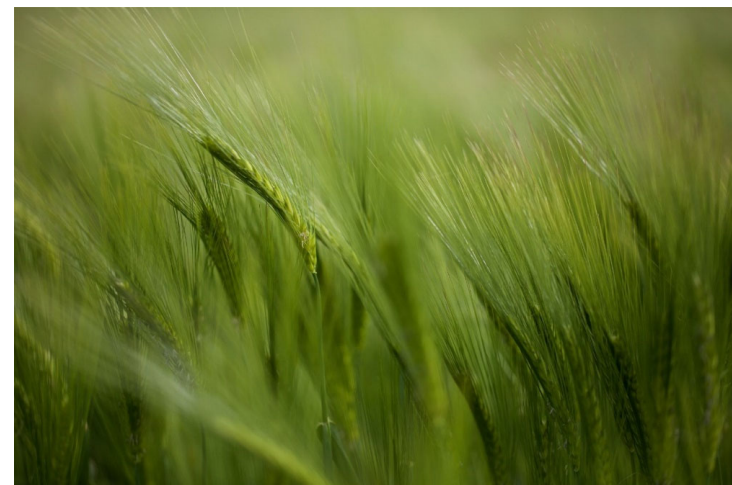
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**Are the COPEC exposures and risk estimates significantly greater than reference areas? If yes, is there evidence of ecological, biological impairment?**

---

**Are risk estimates dominated by COPEC concentrations in a particular exposure medium?**

COPEC = chemical of potential ecological concern



# Exposure Assessment



**Technical Evaluation of Data**



**Characterization of Ecological Effects**



**Characterization of Exposure**

# Exposure Units - Ecological

Exposure units for ecological receptor scenarios is determined by habitat preferences, home ranges and feeding territories.  
[Table 6-1 of Work Plan]

Linear distance of  
shoreline habitat  
for semi-aquatic  
mammals and  
birds

Acre (square grids) across the Project  
Boundary for terrestrial receptors

0.5 km

3 km

0.25  
acre

0.5 acre

1 acre

4 acres



# Exposure Point Concentrations (EPCs)



**EPC will be calculated based on the subset of sampling points within EU.**



**Calculated EPC using USEPA methods and tools (e.g., ProUCL)**



**Address data gaps by examining spatial patterns across EUs**

# Dose Equations and Exposure Factors

$$ADD_{\text{Cumulative}} = ADD_{\text{diet}} + ADD_{\text{water}}$$

where:

$ADD_{\text{Cumulative}}$  = average daily dose (mg/kg BW per day)

$ADD_{\text{diet}}$  = average daily dose via diet (food plus soil and/or sediment (mg/kg BW per day)

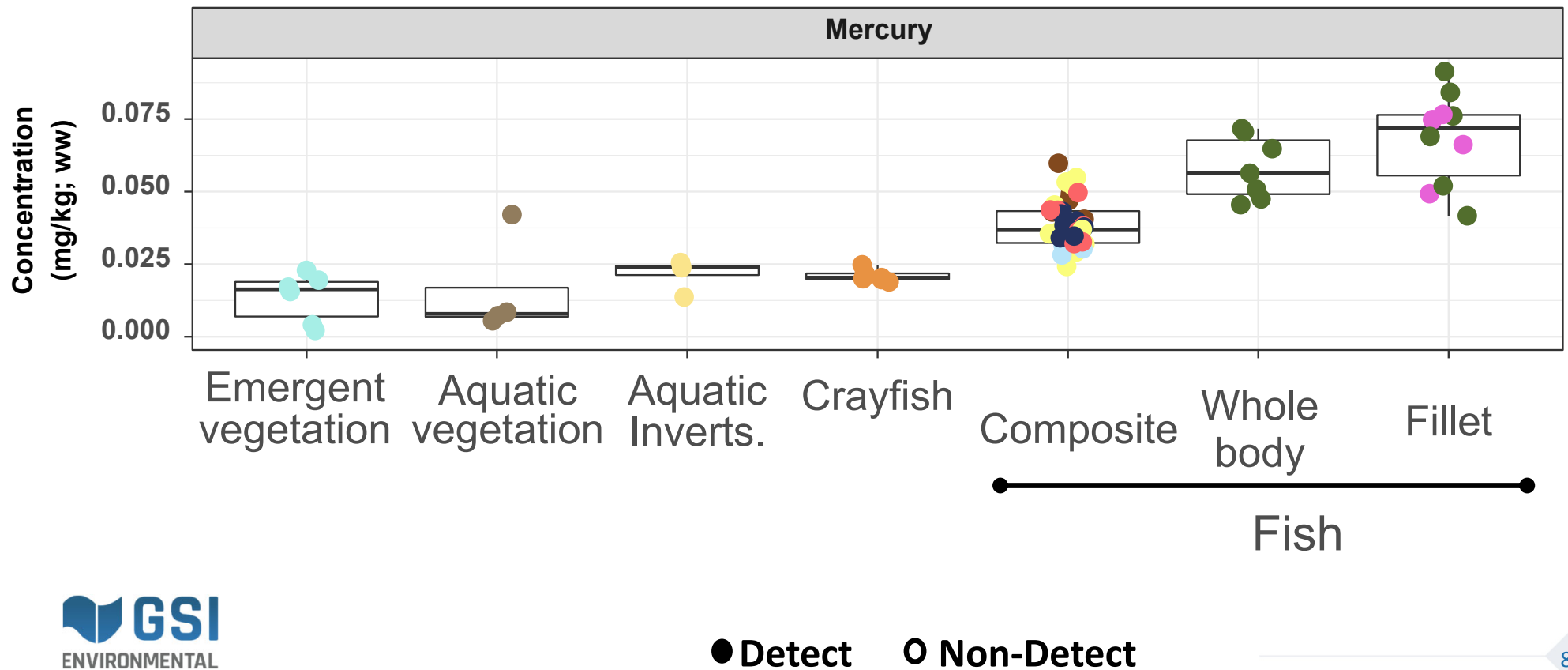
$ADD_{\text{water}}$  = average daily dose via water (mg/kg BW per day)

- Section 6.2.3 of Work Plan provides Daily Dose calculation for dietary, water, and soil/sediment intake.
- Exposure parameter values are summarized by receptor in Appendix B, Tables B-1 through B-12.

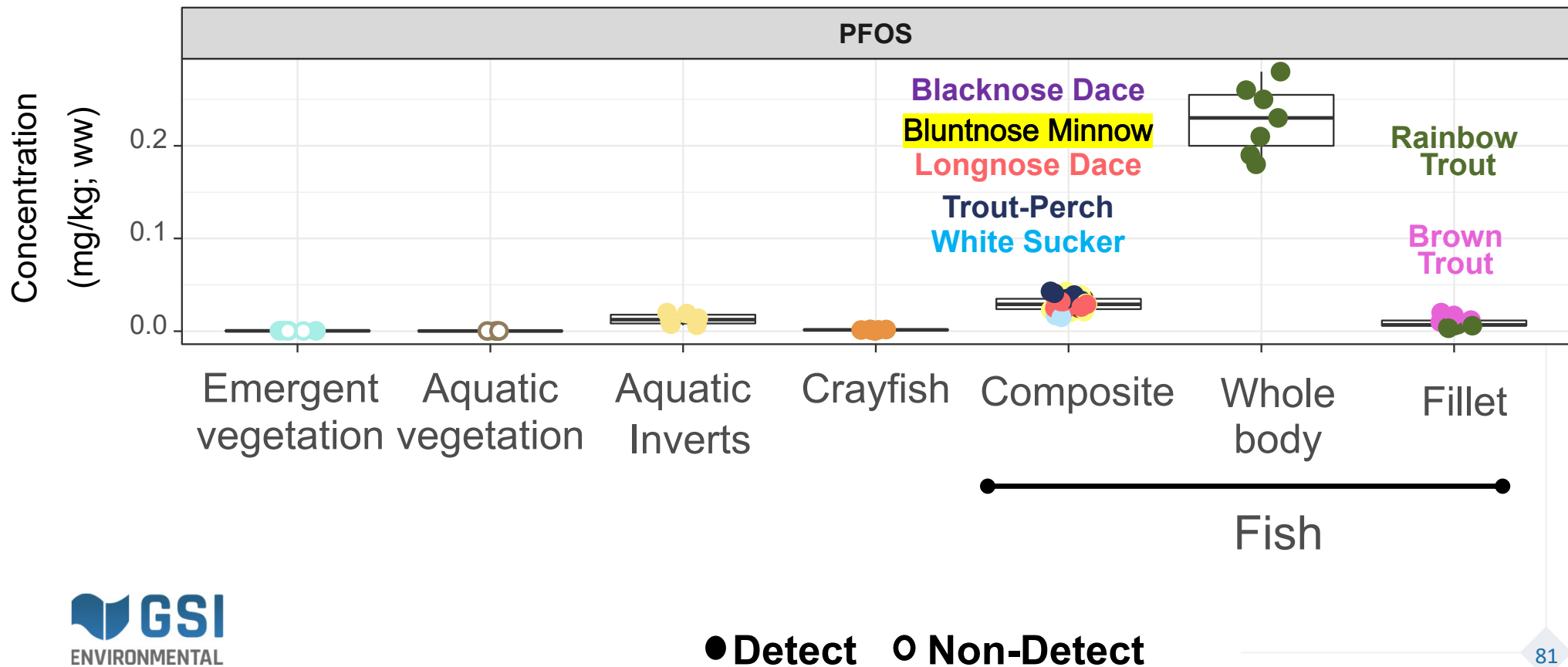
# Estimating Concentrations in Biota

- › Biota data will be compiled from Site investigations and open scientific literature
- › Biota data will be supplemented by modeling concentrations using published media-to-tissue bioaccumulation factors (BAFs) and regression relationships.
  - › BAFs for selected PFAS
    - › Table 6-4: invertebrates and plants
    - › Table 6-5: fish

# “Old School” Bioaccumulation - Mercury



# Distributions of PFOS Across Aquatic Biota

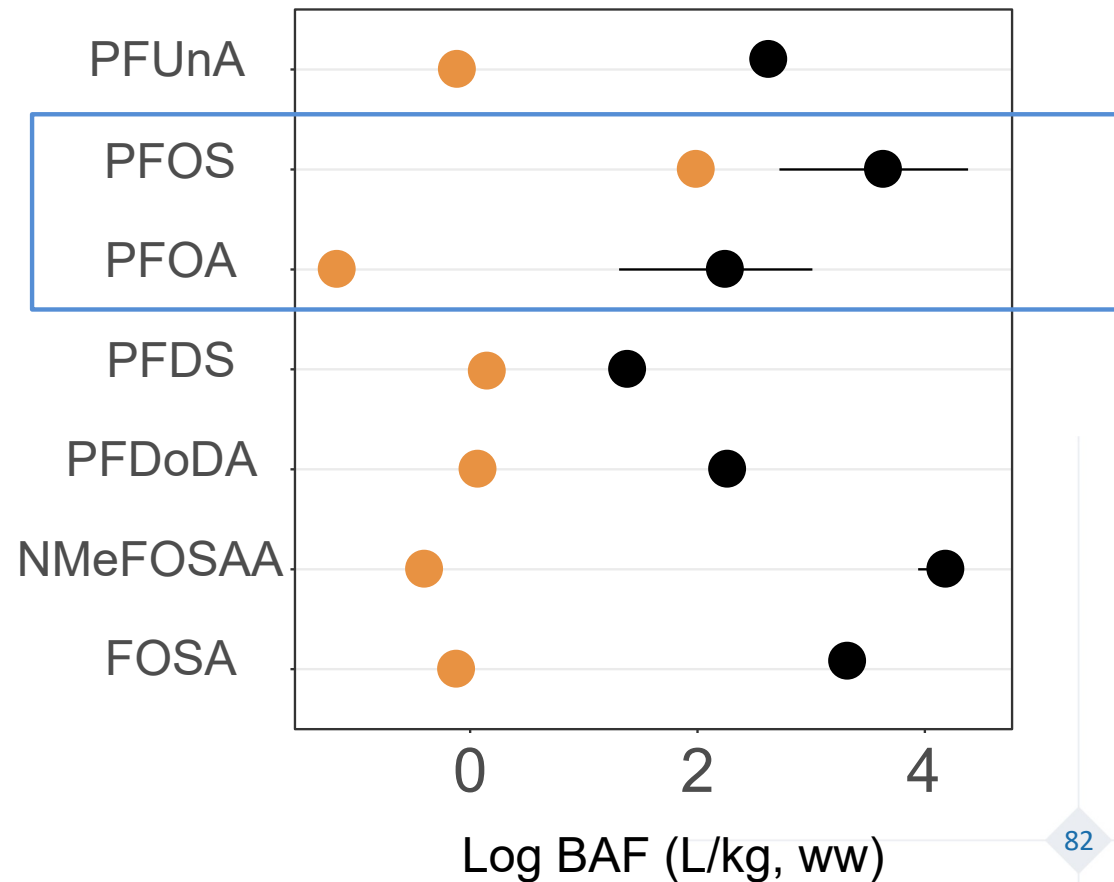


# Site-specific Data are Critical

## Challenges to using BAFs:

- › Diversity of PFAS characteristics
- › Varying species-specific uptake
- › **Environmental and geochemical modulators**

- Burkhard (2022) whole body BAFs
- Rainbow Trout: Remediation Site A (2021)



# Effects Assessment



**Screening Level Benchmarks**



**NOAEL-based TRVs**



**LOAEL-based TRVs**

NOAEL = no observed adverse effect level

LOAEL = lowest observed adverse effect level

# Toxicity Reference Values for PFAS (often in mg/kg-day)

Table 6-9 in Work Plan  
provides Avian and  
Mammalian TRVs that will  
be used in the BERA

A toxicity reference value (TRV) is a dose of a specific chemical above which ecologically relevant effects might occur to wildlife or other species following chronic exposure and below which it is reasonably expected that such effects will not occur.

Species and endpoint specific  
(e.g., growth, reproduction,  
mortality)

Route specific (e.g.,  
dermal/gill uptake, ingestion,  
etc.

NOAELs (No Observable  
Adverse Effects Level) or  
LOAELs (Lowest Observable  
Adverse Effect Level)



# Toxicity Studies by Media and Test Organism

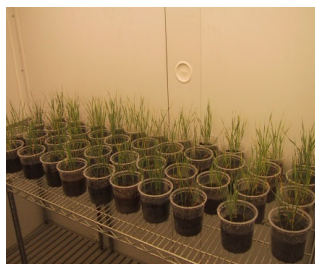
## > Aquatic (surface water)

- Acute Freshwater – copepods
- Chronic Freshwater – fathead minnow
- Acute Marine – bivalves
- Chronic Marine – sheepshead minnow



## > Sediment

- Chronic Freshwater – amphipod
- Chronic Marine - amphipod



## > Terrestrial

- Acute - earthworms
- Chronic - plants



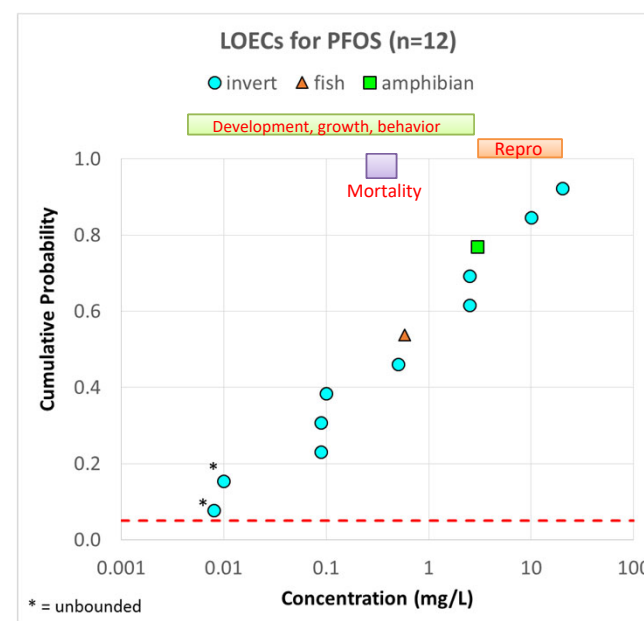
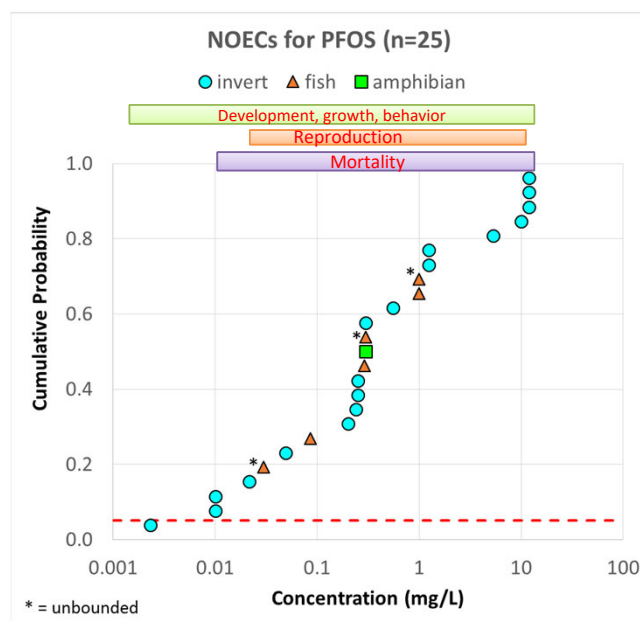
## > Microbial

- ATP-TOX
- Microtox

Medium	Common Name	Organism	Acute toxicity	Chronic toxicity	Bioaccumulation
Freshwater	Water flea	<i>Daphnia magna/pulex</i>	X	X	
	Water flea	<i>Ceriodaphnia dubia</i>	X	X	
	Fathead minnow	<i>Pimephales promelas</i>	X	X	
	Zebra fish	<i>Danio rerio</i>	X	X	X
	Green algae	<i>Pseudokirchneriella</i>		X	
	Northern Leopard Frog	<i>Rana pipiens</i> tadpoles	X	X	X
Freshwater sediment	Amphipod	<i>Hyalella azteca</i>	X	X	X
	Midge fly	<i>Chironomus</i>	X	X	
	Worm	<i>Tubifex tubifex</i>	X	X	X
	Black worm	<i>Lumbriculus</i>			X
	Asiatic clam	<i>Corbicula fluminea</i>			X
Estuarine/marine water column	Mysid shrimp	<i>Americamysis bahia</i>	X		
	Sheepshead minnow	<i>Cyprinodon variegatus</i>	X	X	
	Silverside	<i>Menidia beryllina</i>	X		
Estuarine/marine sediment	Amphipod	<i>Leptocheirus</i>	X	X	X
	Amphipod	<i>Ampelisca abdita</i>	X		
	Amphipod	<i>Eohaustorius estuarius</i>	X		X
	Polychaete worm	<i>Neanthes</i>	X	X	X
	Bent nose clam	<i>Macoma nasuta</i>			X
	Polychaete worm	<i>Nereis virens</i>			X
	Hardshell clam	<i>Mercenaria</i>			X
	Clam	<i>Yoldia limatula</i>			X
	Copepod	<i>Amphiascus tenuiremis</i>	X	X	
Soil	Earthworm	<i>Eisenia fetida</i>	X	X	X

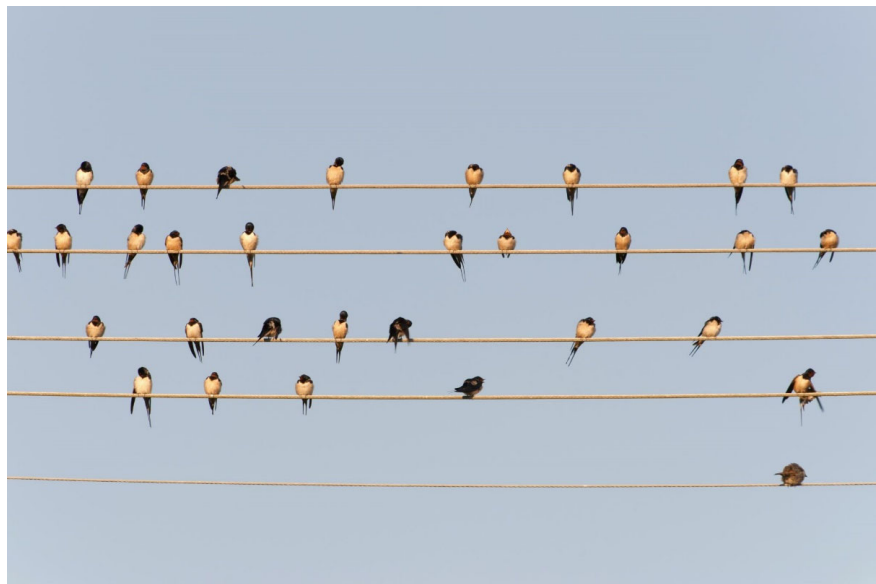
<http://www.epa.gov/oswer/riskassessment/ecoup/pdf/v2no2.pdf>

# Example – Distribution of TRVs for PFAS



- › Database (number of studies): invertebrates > fish > amphibians
- › 5<sup>th</sup> percentile LOEC ~ 0.01 mg/L (10 µg/L); 5<sup>th</sup> percentile NOEC ~ 0.005 mg/L (5 µg/L)
- › Typical background PFOS in surface water: < 0.1 µg/L (Vedagiri et al. 2018)

# Risk Characterization



**Combines potential EU-related exposure with effects to estimate likelihood of ecological risks**



**Conducted for each COPEC and receptor scenario**



**Includes risk description that interprets risk estimates by lines of evidence**

# Risk Estimation

$$HQ = \frac{Exposure}{Toxicity\ Value}$$

where:

- HQ* = hazard quotient (HQ)
- Exposure* = EPC (mg/kg or mg/L) or average daily dose (mg/kg bw-day)
- Toxicity Value* = toxicity value (mg/kg or mg/L) for ecological communities or toxicity reference value (mg/kg-bw/day) for wildlife exposed to soil/sediment and prey.

## Risk Estimation (cont'd)

HQ  $\leq$  1 indicates that there is a high likelihood of no impacts to ecological receptors

HQ  $>$  1 indicates that a *potential* impacts to ecological receptor exists that may warrant further evaluation

**Hazard Index: HQs will be summed across COPECs that share a common mode of action or effect endpoint (USEPA 1998 Ecological Guidelines)**

# Risk Description

For COPECs with HQs > 1, the likelihood of potential adverse effects will be evaluated using multiple lines of evidence:



# Protection of Populations/Communities

- PFOS in eggs and tree swallow hatching success

Reproductive Toxicology 33 (2012) 556–562

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**Reproductive Toxicology**

journal homepage: [www.elsevier.com/locate/reprotox](http://www.elsevier.com/locate/reprotox)

Exposure and effects of perfluoroalkyl compounds on tree swallows nesting at Lake Johanna in east central Minnesota, USA

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**Perfluoroalkyl Contaminant Exposure and Effects in Tree Swallows Nesting at Clarks Marsh, Oscoda, Michigan, USA**

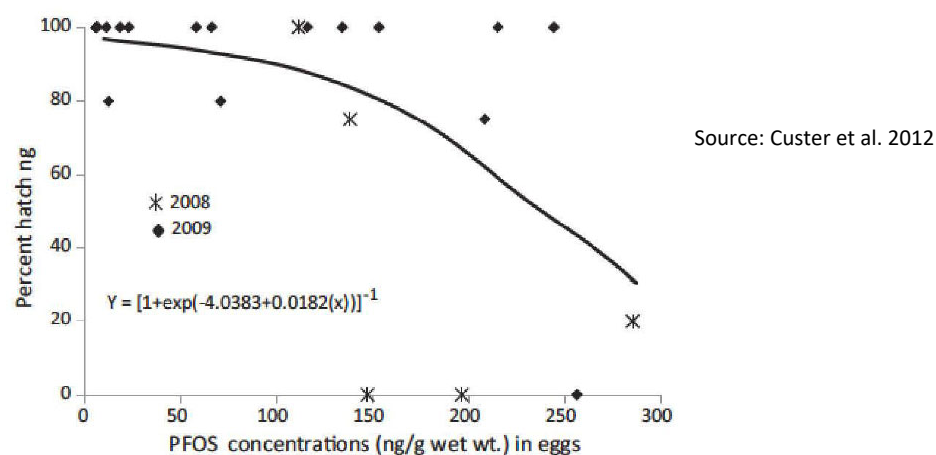
Christine M. Custer<sup>a</sup>, Thomas W. Custer<sup>a</sup>, Robert Delaney<sup>a</sup>, Paul M. Dummer<sup>a</sup>, Sandra Schultz<sup>a</sup>, Natalie Karouna-Renier<sup>a</sup>

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**Abstract**

A site in northeastern Michigan, Oscoda Township, has some of the highest recorded exposure in birds to perfluorinated substances (PFASs) in the United States. Some egg and plasma concentrations at that location exceeded the lowest reproductive effect threshold established for two avian laboratory species. The objectives of this study were to determine whether there were reproductive effects or physiological responses in a model bird species, the tree swallow (*Tachycineta bicolor*), associated with this extremely high exposure to PFASs. The lack of exposure above background to other contaminants at this site allowed for an assessment of PFAS effects without the complication that responses may be caused by other contaminants. A secondary objective was to determine the distribution of PFASs in multiple tissue types to better understand and interpret residues in different tissues. This can best be done at highly exposed locations where tissue concentrations would be expected to be above detectable levels if they are present in that tissue. There were no demonstrable effects of PFAS exposure on reproduction nor on most physiological responses.

- Minnesota study showed reproductive effects at ~ 150 ng/g ww



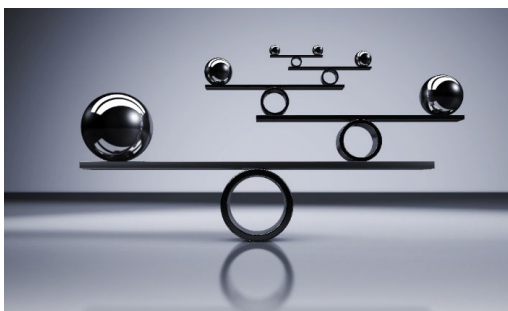
- Michigan study showed no effects at 730 ng/g ww (median) on reproduction or associated biomarkers

- Low exposure to non-PFAS chemicals
- PFAS profile dominated by PFOS
- Consistent with toxicity reference values ~ 1,000 ng/g ww

Source: Custer et al. 2019

# Uncertainty Analysis

Uncertainties are inherent in the BERA process and cannot be eliminated; however, their impact can be better understood by:



**Qualitative Assessment of Uncertainty:**  
1) Identify sources of uncertainty and variability; 2) Conduct sensitivity analysis for important components.

**Probabilistic Risk Assessment:** a stochastic model may be used with probability distributions of key variables for COPECs with  $HQ > 1$ .

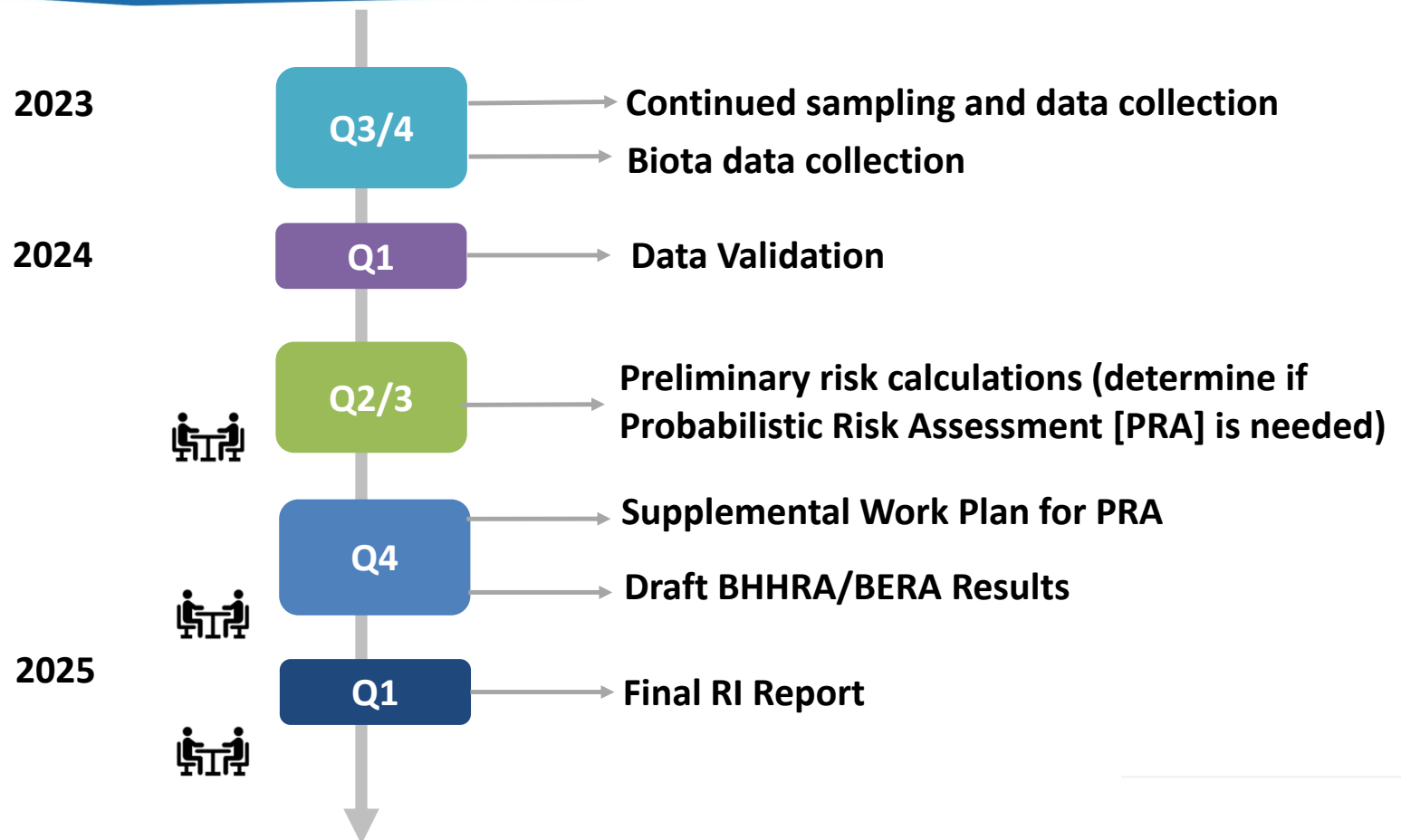
**Additional Uncertainty Analysis Considerations:** discussion related to level of confidence in exposure and effects assessment.



# Questions?



# Risk Assessment Schedule



# Key Take Home Points



Air Force must follow all applicable policies and guidance (EPA, DoD and CERCLA – Federal Law) – Work Plan complies with applicable guidance



Human exposure can potentially occur via various pathways including fish/game



Ecological receptors include fish, invertebrates, plants, mammals, and birds



Science and regulatory landscape continues to change rapidly: GSI scientist are knowledgeable in this area and stay abreast of evolving science related to PFAS



Things to Watch: DoD policies, USEPA guidance, changing PFAS toxicity information

# THANK YOU



Science · Strategy · Solutions



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